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Bill Cullen MBA (ISM), BA(Hons) MRTPI Chief Executive

Date: 04 March 2024



Hinckley & Bosworth Borough Council

# To: Members of the Planning Committee

Cllr MJ Crooks (Chair) Cllr J Moore (Vice-Chair) Cllr CM Allen Cllr RG Allen Cllr CW Boothby Cllr SL Bray Cllr MA Cook Cllr DS Cope Cllr REH Flemming Cllr C Gibbens Cllr CE Green Cllr E Hollick Cllr KWP Lynch Cllr LJ Mullaney Cllr H Smith Cllr BR Walker Cllr A Weightman

Copy to all other Members of the Council

(other recipients for information)

Dear member,

There will be a meeting of the **PLANNING COMMITTEE** in the De Montfort Suite, Hinckley Hub on **TUESDAY**, **12 MARCH 2024** at **6.30 pm** and your attendance is required.

The agenda for the meeting is set out overleaf.

Yours sincerely

<u>}</u>~~ ~

Rebecca Owen Democratic Services Manager

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- There are two escape routes from the Council Chamber at the side and rear. Leave via the door closest to you.
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- **Do not** use the lifts.
- **Do not** stop to collect belongings.

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Thank you

# PLANNING COMMITTEE - 12 MARCH 2024

# AGENDA

# 1. APOLOGIES AND SUBSTITUTIONS

# 2. MINUTES (Pages 1 - 6)

To confirm the minutes of the meeting held on 13 February 2024.

# 3. ADDITIONAL URGENT BUSINESS BY REASON OF SPECIAL CIRCUMSTANCES

To be advised of any additional items of business which the Chair decides by reason of special circumstances shall be taken as matters of urgency at this meeting. Items to be taken at the end of the agenda.

# 4. DECLARATIONS OF INTEREST

To receive verbally from Members any disclosures which they are required to make in accordance with the Council's Code of Conduct or in pursuance of Section 106 of the Local Government Finance Act 1992. This is in addition to the need for such disclosure to be also given when the relevant matter is reached on the agenda.

## 5. **QUESTIONS**

To hear any questions in accordance with Council Procedure Rule 12.

# 6. DECISIONS DELEGATED AT PREVIOUS MEETING

To report progress on any decisions delegated at the previous meeting.

# 7. 24/00005/P3CR - BUILDINGS REAR OF SYCAMORE FARM, 29 MAIN STREET, BARTON IN THE BEANS (Pages 7 - 14)

Application for change of use from agricultural storage to warehouse (class B8).

# 8. 23/01112/FUL - 69 MILL LANE, NEWBOLD VERDON (Pages 15 - 24)

Application for change of use from a place of worship (class F1) to a private medical (physiotherapy) practice (class E).

# 9. 23/01037/OUT - LAND EAST OF THE WINDMILL INN, BRASCOTE LANE, NEWBOLD VERDON (Pages 25 - 56)

Outline application for the construction of up to 239 dwellings (access only).

# 10. APPEALS PROGRESS (Pages 57 - 62)

To report on progress relating to various appeals.

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# Agenda Item 2

# HINCKLEY AND BOSWORTH BOROUGH COUNCIL

# PLANNING COMMITTEE

# 13 FEBRUARY 2024 AT 6.30 PM

PRESENT: Cllr MJ Crooks - Chair Cllr J Moore – Vice-Chair Cllr CM Allen, Cllr RG Allen, Cllr SL Bray, Cllr MA Cook, Cllr REH Flemming, Cllr C Gibbens, Cllr CE Green, Cllr L Hodgkins (for Cllr DS Cope), Cllr E Hollick, Cllr KWP Lynch, Cllr LJ Mullaney, Cllr BE Sutton (for Cllr CW Boothby), Cllr BR Walker and Cllr A Weightman

Officers in attendance: Sullevan Archer, Emma Baumber, Chris Brown and Rebecca Owen

## 265. Apologies and substitutions

Apologies for absence were submitted on behalf of Councillors Boothby, Cope and Smith, with the following substitutions authorised in accordance with council procedure rule 10:

Councillor Sutton for Councillor Boothby Councillor Hodgkins for Councillor Cope.

## 266. Minutes

It was moved by Councillor Sutton, seconded by Councillor Flemming and

RESOLVED – the minutes of the meeting held on 16 January be confirmed as a correct record.

# 267. Declarations of interest

Councillors Flemming, Lynch and Walker stated that Burbage Parish Council's Planning Committee, of which they were members, had considered application 23/00673/OUT but they had not participated nor voted on the item.

Councillor Gibbens declared that she was currently employed as a consultant for Natural England which was mentioned in the reports for applications 23/00948/FUL and 23/00673/OUT but stated that she was not involved in any work in relation to these matters.

# 268. Decisions delegated at previous meeting

It was reported that both decisions delegated at the previous meeting had been issued.

# 269. **23/00851/OUT - Hinckley and District General Hospital, Mount Road, Hinckley**

Outline application for the redevelopment of a community diagnostic centre and endoscopy building (use class E(e)) (access, appearance, layout and scale to be considered with landscaping reserved).

Two representatives of the applicant spoke on this application.

It was moved by Councillor Bray and seconded by Councillor Mullaney that permission be granted subject to the conditions contained in the officer's report and late items.

Further, "the committee expresses its disappointment that what is on offer is not the walk-in centre / minor injuries unit that has repeatedly been promised and our area needs – the Council expects NHS bosses to honour the previous commitments given by conservative politicians locally". Upon being put to the vote, the motion was CARRIED and it was

# RESOLVED -

- (i) The application be approved subject to the conditions contained in the officer's report and late items;
- (ii) The Head of Planning be granted powers to determine the final detail of the conditions;
- (iii) The committee expresses its disappointment that what is on offer is not the walk-in centre / minor injuries unit that has repeatedly been promised and our area needs – the Council expects NHS bosses to honour the previous commitments given by conservative politicians locally.

# 270. 23/00853/OUT - Land between 80/82 Main Street, Carlton

Outline application for the provision of two detached dwellings and associated parking (all matters reserved except for access).

The applicant spoke on this application.

It was moved by Councillor Cook, seconded by Councillor R Allen and

# RESOLVED -

- (i) Permission be granted subject to the conditions contained in the officer's report and late items;
- (ii) The Head of Planning be granted powers to determine the final detail of planning conditions.

# 271. 23/00948/FUL - Twycross Zoological Park, Burton Road, Norton Juxta Twycross

Application for development of new animal enclosures and associated infrastructure, new lecture theatre, education block, education facilities, substations and associated residential block and lodges, new access from Orton Hill, new car park, landscaping and other associated works (following demolition of some existing buildings).

The applicant and agent spoke on this applications.

Members thanked officers both for the work related to the planning application and the levelling up fund bid.

It was moved by Councillor Bray, seconded by Councillor R Allen and

**RESOLVED** -

- (i) Permission be granted subject to the conditions contained in the officer's report;
- (ii) The Head of Planning be granted powers to determine the final detail of planning conditions.

# 272. **23/00673/OUT - Land opposite and south of pumping station, Aston** Flamville Road, Burbage

Application for residential development of up to 343 dwellings (class C3) including provision of public open space, associated infrastructure and all matters reserved except access.

An objector, a supporter and the agent spoke on this application.

It was noted that there was an error on page 93 which listed S106 contributions to Market Bosworth library, which should have read "Burbage library".

Whilst generally in support of the application, it was requested that the applicant be asked to explore extending the widened footpath south-east of the houses into Aston Flamville. It was moved by Councillor R Allen, seconded by Councillor Sutton and

RESOLVED -

- (i) Permission be granted subject to:
  - a. The conditions contained in the officer's report;
  - b. A S106 agreement to secure:
    - Health contribution: £265,619.20
    - Waste Barwell RHWS: £16,988.79
    - Libraries Burbage library: £10,357.81

- Primary education Burbage Church of England Infant School & Burbage Junior School: £1,119,716.00
- Secondary education (11-16) Hastings High School: £750,792.00
- Post 16 education The Hinckley School: £218,762.31
- SEND education Dorothy Goodman School, Hinckley: £193,618.12
- 20% affordable housing provision up to 69 homes comprising 75% social or affordable rented and 25% intermediate tenure/shared ownership
- Travel pack provision of £52.85 per dwelling: £18,127.55 (subject to final dwelling numbers)
- Six-month bus passes (two per dwelling) supplied by LCC: £415 per pass up to £284,690 (subject to final dwelling numbers and resident applications)
- Sustainable travel accreditation and recognition scheme (STARS) monitoring fee: £6,000
- Contribution towards a traffic regulation order for the reduction / relocation of the existing speed limit: £12,995.00
- Contribution for the purpose of funding the revalidation of the microprocessor optimised vehicle actuation at the Brookside / Burbage Road / Elm Tree Drive junction: £5,000
- Off-site outdoor sports contribution: £119,199.36
- Off-site outdoor sports maintenance contribution: £56,636.16
- On-site equipped children's play space contribution: £224,647.16
- On-site equipped children's play space maintenance contribution: £216,830.88
- On-site casual / informal play spaces maintenance contribution: £62,233.92
- On-site natural green space maintenance contribution: £194,824.00
- S106 legal and monitoring fees.
- (ii) The Head of Planning be granted powers to determine the final detail of the conditions;
- (iii) The applicant be asked to explore widening of the footpath to the south east of the site to Aston Flamville.

# 273. 23/01131/HOU - 192 Kirkby Road, Barwell

Application for erection of two storey side and rear extension and single storey rear extension.

Whilst in support of this application, it was requested that a note to applicant be added requesting an asbestos assessment. It was moved by Councillor R Allen, seconded by Councillor C Allen and

RESOLVED -

- (i) Permission be granted subject to the conditions contained in the officer's report and the abovementioned note to applicant;
- (ii) The Head of Planning be granted powers to determine the final detail of planning conditions.

# 274. Appeals progress

Members were updated on four appeal decisions which had been received since the previous meeting.

(The Meeting closed at 7.59 pm)

CHAIR

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# Agenda Item 7

Planning Committee 12<sup>th</sup> March 2024 Report of the Head of Planning

Planning Ref: 24/00005/P3CR Applicant: B And V Sutton Ward: Cadeby, Carlton, M Bosworth and Desford



Hinckley & Bosworth Borough Council

Site: Buildings Rear Of, Sycamore Farm, 29 Main Street, Barton In The Beans

## Proposal: Change of use from agricultural storage to warehouse (Class B8)



## 1. Recommendations

## 1.1. Grant prior approval subject to:

- Planning conditions outlined at the end of this report.
- The Planning Manager be given powers to determine the final detail of planning conditions.

## 2. Planning application description

- 2.1. This is an application for prior notification under Town and Country Planning (General Permitted Development) (England) Order 2015, Schedule 2, Part 3, Class R (as amended). This application seeks to change of use from agricultural storage to warehouse (Class B8).
- 2.2. The following documents were submitted in support of this application;
  - Application Form
  - Site Location Plan
  - Block Plan
  - Access Plan
  - Parking Plan

## 3. Description of the site and surrounding area

3.1. The application site is located south of Main Street, Barton In The Beans. The building was a former and the last of the pig buildings relating to the previous use. Many of the former buildings have been converted or demolished. The proposed change of

use site is located amongst a cluster of existing units. The units have a range of uses includes storage for agricultural purposes such as tractor/vehicles and fertilizer.

## 4. Relevant planning history

## 10/00504/GDO

- ERECTION OF AN AGRICULTURAL BUILDING
- General Development Order
- 04.08.2010

## 13/00978/COU

- Use of land for flying model aircraft and use of derelict building for shelter
- Planning Permission
- 18.03.2014

## 15/01171/CONDIT

- Variation of conditions 5 and 7 of planning permission 13/00978/COU to alter flying times and restrictions on silent flight times
- Planning Permission
- 07.03.2016

## 21/00110/AGDO

- General purpose agricultural building
- General Development Order
- 26.02.2021

## 5. Publicity

- 5.1. The application has been publicised by a notice posted within the vicinity of the site.
- 5.2. No comments were received.

## 6. Consultation

- 6.1. LCC Highways: No comments received.
- 6.2. Shackerstone Parish Council: No comments received.

## 7. Policy

- 7.1. Town and Country Planning (General Permitted Development) (England) Order 2015 Schedule 2 Part 3 Class R
- 7.1. National Planning Policies and Guidance
  - National Planning Policy Framework (NPPF) (2023)
  - Planning Practice Guidance (PPG)

## 8. Appraisal

- 8.1. Key Issues:
- 8.2. The main considerations in respect of this application are whether the proposed change of use meets the criteria for permitted development of Class R of the Town and Country Planning (General Permitted Development) Order 2015 (GPDO), which relates to development consisting of a change of use of a building and any land within its curtilage from an agricultural use to a flexible use falling within one of the following provisions of the Use Classes Order: Class B8 (storage or distribution) of Schedule

1; Class C1 (hotels) of Schedule 1; or Class E (commercial, business or service) of Schedule 2.

8.3. As the application is not an application for planning permission, the matters to be considered are narrowed and relate only to the criteria and prior approval matters contained within the GPDO. This report outlines the permitted development criteria in italics, followed by the assessment in bold:

#### R.1. - (1) Development is not permitted by Class R -

- (a) the building was not used solely for an agricultural use as part of an established agricultural unit—
  - (i) on 3rd July 2012;
  - (ii) in the case of a building which was in use before that date but was not in use on that date, when it was last in use, or
  - (iii) in the case of a building which was brought into use after 3rd July 2012, for a period of at least 10 years before the date development under Class R begins;

# The building was constructed prior to 3rd July 2012 and has remained in agricultural use as part of the agricultural unit since construction.

- (b) the cumulative floor space of buildings which have changed use under Class R within an established agricultural unit exceeds 500 square metres
- (c) the site is, or forms part of, a military explosives storage area;
- (d) the site is, or forms part of, a safety hazard area; or
- (e) the building is a listed building or a scheduled monument.

The proposal does not have a cumulative floorspace that exceeds 500 square metres, and the previous change of uses at the site have not been changed under Class R but through formal planning permissions for change of use. The site is not, and does not form part of, a military explosive storage area, a safety hazard area or a Listed Building or a Scheduled Monument.

- **R.2** Development is permitted by Class R subject to the following conditions—
- (a) a site which has changed use under Class R may, subject to paragraph R.3, subsequently change use to another use falling within one of the use classes comprising the flexible use;
- (b) for the purposes of the Use Classes Order and this Order, after a site has changed use under Class R the site is to be treated as having a sui generis use;
- (c) after a site has changed use under Class R, the planning permissions granted by Class G Class E of Part 7 of this Schedule apply to the building, subject to the following modifications—
  - (i) "curtilage" has the meaning given in paragraph X (interpretation) of this *Part*;
  - (ii) any reference to "office building" is to be read as a reference to the building which has changed use under Class *R*.

#### The above are recommended as notes to Applicant.

- **R.3** (1) Before changing the use of the site under Class R, and before any subsequent change of use to another use falling within one of the use classes comprising the flexible use, the developer must—
  - (a) where the cumulative floor space of the building or buildings which have changed use under Class R within an established agricultural unit does

not exceed 150 square metres, provide the following information to the local planning authority—

- (i) the date the site will begin to be used for any of the flexible uses;
- (ii) the nature of the use or uses; and
- (iii) a plan indicating the site and which buildings have changed use;

# The information required has been provided by the Applicant to the Local Planning Authority.

- (b) where the cumulative floor space of the building or buildings which have changed use under Class R within an established agricultural unit exceeds 150 square metres, apply to the Local Planning Authority for a determination as to whether the prior approval of the authority will be required as to—
  - *(i) transport and highways impacts of the development;*
  - (ii) noise impacts of the development;
  - (iii) contamination risks on the site; and
  - (iv) flooding risks on the site,

and the provisions of paragraph W (prior approval) apply in relation to that application.

The total combined floor space in the buildings changed to a flexible use under this Permitted Development Right exceeds 150 square metres.

(i) Following confirmation from Leicestershire County Council Highways, they are satisfied that the existing traffic to the site consists of agricultural traffic such as tractors and HFV's to remove grain from the farmstead. The proposed change confirms that the movements would be reduced by 25% given that 25% of the buildings have been/will be converted. Resulting in a reduction of approximately 10 movements a day. The intended end user of the building would use small lories, not exceeding 7.5 tons, and an expected movements of one lorry per day in and out and two cars per day in and out, between Monday to Friday.

LCC Highways have confirmed they are satisfied with the information provided and that the impacts on transport and highways are not to be significant. It was also confirmed that no impacts would be seen relating to the public footpath.

#### (ii) Noise impacts

When considering the significant distance between the proposal site and Main Street, Barton In The Beans, including any residential development, it is considered that there would be no further detrimental noise impacts as a result of the proposed change of use under this notification.

#### (iii) Contamination risks

The proposal when considering its proposed used as storage from its former use as agricultural – there are no anticipated contamination risks as part of this notification.

## (iv) Flooding risks

The proposal site is not located within an area of high flood risk and as such it is not considered that this change of use would exacerbate flood risk within the site.

(2) Subject to sub-paragraph (3), development under Class R of the type described in paragraph R.3(1)(b) must begin within a period of 3 years starting with the prior approval date.

## Note for Applicant

(3) Where, in relation to a particular development under Class R of the type described in paragraph R.3(1)(b), planning permission is granted on an application in respect of associated operational development before the end of the period referred to in sub-paragraph (2), then development under Class R must begin within the period of 3 years starting with the date that planning permission is granted.

## Note for Applicant.

(4) For the purposes of sub-paragraph (3), "associated operational development" means building or other operations in relation to the same building or land which are reasonably necessary to use the building or land for the use proposed under Class R.

### Note for Applicant.

## 9. Equality implications

- 9.1 Section 149 of the Equality Act 2010 created the public sector equality duty. Section 149 states:-
  - (1) A public authority must, in the exercise of its functions, have due regard to the need to:
  - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
  - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
  - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 9.2 Officers have taken this into account and given due regard to this statutory duty in the consideration of this application. The Committee must also ensure the same when determining this planning application.
- 9.3 There are no known equality implications arising directly from this development.
- 9.4 The decision has been taken having regard to all relevant planning legislation, regulations, guidance, circulars and Council policies, including General Data Protection Regulations (2018) and The Human Rights Act (1998) (HRA 1998) which makes it unlawful for the Council to act incompatibly with Convention rights, specifically Article 6 (right to a fair hearing); Article 8 (right to respect for private and

family life); Article 1 of the First Protocol (protection of property) and Article 14 (prohibition of discrimination).

## 10. Conclusion

10.1. The application meets the criteria of Class R of Schedule 2, Part 3 of the Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended). With regards to the prior approval matters these have been assessed, with further information being required from LCC highways. Ultimately the impacts on highways, contamination, flooding and of noise are judged to be acceptable. Therefore, the application is acceptable and is in accordance with the conditions and the provision of Paragraph W of the General Permitted Development Order (2015) (as amended).

## 11. Recommendation

## 11.1 **Prior approval required and granted** subject to:

- Planning conditions outlined at the end of this report.
- 11.2 That the Planning Manager be given powers to determine the final detail of planning conditions.

## 12.4. Conditions and Reasons

- 1. The development hereby permitted shall not be carried out otherwise than in complete accordance with the submitted application details, as follows:
  - Application Form
  - Site Location Plan
  - Block Plan
  - Access Plan
  - Parking Plan

**Reason:** To ensure a satisfactory form of development in accordance with Policies DM1 and DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

## 12.5. Notes to Applicant

- 1. The approved development may require Building Regulations Approval, for further information please contact the Building Control team via e-mail at buildingcontrol@hinckley-bosworth.gov.uk or call 01455 238141.
- 2. Development is permitted by Class R subject to the following conditions-
  - (d) a site which has changed use under Class R may, subject to paragraph R.3, subsequently change use to another use falling within one of the use classes comprising the flexible use;
  - (e) for the purposes of the Use Classes Order and this Order, after a site has changed use under Class R the site is to be treated as having a sui generis use;
  - (f) after a site has changed use under Class R, the planning permissions granted by Class G Class E of Part 7 of this Schedule apply to the building, subject to the following modifications—
    - (iii) "curtilage" has the meaning given in paragraph X (interpretation) of this Part;

- (iv) any reference to "office building" is to be read as a reference to the building which has changed use under Class R.
- 3. Subject to sub-paragraph (3), development under Class R of the type described in paragraph R.3(1)(b) must begin within a period of 3 years starting with the prior approval date.
- 4. Where, in relation to a particular development under Class R of the type described in paragraph R.3(1)(b), planning permission is granted on an application in respect of associated operational development before the end of the period referred to in sub-paragraph (2), then development under Class R must begin within the period of 3 years starting with the date that planning permission is granted.
- 5. For the purposes of sub-paragraph (3), "associated operational development" means building or other operations in relation to the same building or land which are reasonably necessary to use the building or land for the use proposed under Class R.

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# Agenda Item 8

Planning Committee 12<sup>th</sup> March 2024 Report of Head of Planning

Planning Ref: 23/01112/FUL Applicant: Mr Anthony Deakin Ward: Newbold Verdon with Desford & Peckleton



Hinckley & Bosworth Borough Council

Site: 69 Mill Lane, Newbold Verdon, Leicester

# Proposal: Change of use from a place of worship (Class F1) to a private medical (physiotherapy) practice (Class E)



## 1. Recommendations

## 1.1. Grant planning permission subject to:

Planning conditions outlined at the end of this report

## 2. Planning application description

- 2.1. This application seeks planning permission for the change of use from a place of worship (Class F1) to a private medical (physiotherapy) practice (Class E). No extensions or external changes are proposed.
- 2.2. Maximum staffing for the facility is expected to be 2 whole time therapists, 1 part time exercise professional and 1 part time administration support officer. For context, the applicant mentions his other physiotherapy clinic in Leicester Forest East, which after 10 years of operation with local press, social media, website support and a significantly larger local population, currently operates at 1.5 FTE Physiotherapist, 1 part time Complimentary Therapist, plus 3 hours of exercise professional time for the same requested opening hours as this application.
- 2.3. It is intended that physiotherapy will be offered on the basis of 40 minute appointments, 9am-6pm Monday to Friday, and 9am-1pm on Saturday. On occasion, a physiotherapy morning or afternoon clinic may be supplanted by a Complimentary Therapist session, with appointments of 60 minutes duration. It is also intended that

the new business offers 60 minute Pilates/Yoga classes, or specific exercise rehabilitation classes, for example mobility for the elderly or following joint replacement surgery. Such classes could include up to 10 individuals, to a maximum of 4 classes per full working day. In the short term the business is expected to offer either AM or PM clinics on any given day, with an increase in opening hours dependent on the uptake of business. The applicant states that the experience at the other clinic demonstrates that it can take some years before full day clinics are viable on a regular, weekly basis.

2.4. Current signage on the front elevation wall will be replaced with a non-illuminated sign of the same dimensions, stating the business title. A smaller sign/notification will be placed on the front door noting business opening hours and contact details.

## 3. Description of the site and surrounding area

- 3.1. The application site relates to a former place of worship/ church located on the western side of Mill Lane, Newbold Verdon. The site is listed as an asset of community value. The property was sold by the Jehovah Witnesses through a property consolidation process undertaken by the head office of Jehovah Witnesses UK. There is another place of worship in Leicester Forest East at 100 Hinckley Road, approximately 10km away from the site.
- 3.2. Mill Lane is a residential area with open agricultural fields to the north and the built up area of Newbold Verdon to the south, west and east. Mill Lane consists of a mixture of dwellings types but most are 2 storey detached, semi-detached or terraced properties.
- 3.3. The application site is narrow and the existing building/ 'Kingdom Hall of Jehovahs Witnesses' is single storey with a pitched roof that extends deeper into the site than neighbouring dwellings which have larger rear gardens. The JW Hall has relatively high level windows on both side elevations. On the southern side two of these look directly into the rear garden of No. 67 with the boundary between the two consisting of a 1.5m high close boarded wooden fence. The boundary on the northern side between the application property & No. 71 consists of a mature 3m high hedgerow and the south elevation of an outbuilding associated with No. 71. At the front of this boundary there is also a 1.8m high close boarded wooden fence. There are several trees in the back garden area of the application site and No. 67 but these trees will be unaffected by the proposal.

## 4. Relevant planning history

## 91/00871/4

- Extensions & Alterations to Kingdom Hall
- Permission
- 19.11.1991

## 5. Publicity

5.1. The application has been publicised by sending out letters to local residents.

- 5.2. 8 letters of representation have been received with 7 of these objecting to the proposal & 1 letter in support. The main summarised points of objection are:
  - Reference is made to the applicants 'comparable' Physiotherapy clinic in Kirby Muxloe but this is an entirely different establishment with different parking availability
  - Kirby Muxloe is a row of shops with flats above. Mill Lane is all residential apart from 1 accountancy office that blends in well.
  - No parking has been provided and there is very little on street parking available on Mill Lane.
  - The application does not offer any credible solution to this issue but would advocate increasing the traffic presence and thus exacerbating the parking issue.
  - The applicant has stated that staff will park elsewhere away from Mill Lane & clients will be discouraged from parking on Mill Lane but this is totally unenforceable.
  - With 4 classes per day each having potentially 10 participants this could mean 13 vehicles arrive for each session. There is nowhere for them to park.
  - Classes will overlap and this worsens the situation even more in terms of parking
  - A change of use to Class E opens up commercial possibilities for the site such as a tattoo parlour which wouldn't align with Mill Lanes residential status.
  - The proposed will change the character of the street and result in urbanisation of the Countryside.
  - Amenity will be significantly affected by the constant arrival and departure of cars. Car doors closing. Bright lights shining from the windows. Music from exercise classes. Overlooking from the 5 windows down each side of the premises.
  - Traffic wanting to turn into Mill Lane from the B582 is regularly prevented from entering, due to traffic passing parked cars near the location of the building in question, leaving no room for cars to exit the busy B582. The building in question is also situated too close to the junction with the B 582 for it to be safe for people using these facilities to cross the road.
  - The increase of vehicle movement and congestion would not be dissimilar to that outside of schools when pupils are dropped off or picked up; the difference is that this, potentially, could be all day and not as was previously experienced during the time of the former occupants
  - Use of pavements will be difficult and dangerous with the inevitable parking on pavements.

The main reasons for supporting the proposal are:

- The place of Worship never caused parking issues on Mill Lane & I doubt there will be as many users of the building at any one time for a physiotherapy clinic where it will be mostly individual or small groups of clients at a time.
- There is a strong sporting community in Newbold and the Physio clinic is welcome
- The proposed would bring good use to a lovely building which has been derelict for a number of years with its current use permission.

## 6. Consultation

- 6.1. Newbold Verdon Parish Council were consulted but no comments were received.
- 6.2. LCC Highways were consulted and have no objections to the proposal.
- 6.3. HBBC Pollution Officer raises no objections.

- 6.4. HBBC Waste No objections but 1 condition recommended
- 7. Policy
- 7.1. Core Strategy (2009)
  - Policy 7: Key Rural Centres
  - Policy 11: Key Rural Centres Stand-alone
- 7.2. Site Allocations and Development Management Policies DPD (2016)
  - Policy DM1: Presumption in Favour of Sustainable Development
  - Policy DM6: Enhancement of Biodiversity and Geological Interest
  - Policy DM7: Preventing Pollution and Flooding
  - Policy DM10: Development and Design
  - Policy DM11: Protecting and Enhancing the Historic Environment
  - Policy DM17: Highways and Transportation
  - Policy DM18: Vehicle Parking Standards
  - Policy DM25: Community Facilities
- 7.3. National Planning Policies and Guidance
  - National Planning Policy Framework (NPPF) (2023)
  - Planning Practice Guidance (PPG)
- 7.4. Other relevant guidance
  - Good Design Guide (2020)
  - National Design Guide (2019)

## 8. Appraisal

- 8.1. Key Issues
  - Assessment against strategic planning policies
  - Design and impact upon the character of the area
  - Impact upon neighbouring residential amenity
  - Impact upon highway safety
  - Other issues

## Assessment against strategic planning policies

- 8.2 The application site is located within the settlement boundary of Newbold Verdon. Policy 7 of the Core Strategy supports the key rural centre of Newbold Verdon to ensure that they can provide key services, a range of employment opportunities to their rural hinterland. Policy 11 of the Core Strategy sets out more specific policy requirements for Newbold Verdon including supporting additional employment provision.
- 8.3 The building, through its previous use as a Church, is listed as a Community Facility. In terms of the retention of this community facility Policy DM25 - Community Facilities states:

## Retention of Existing Provision

The Borough Council will resist the loss of community facilities including ancillary areas. The redevelopment or loss of community facilities will only be appropriate where it can be demonstrated that

a) An equivalent range of replacement facilities will be provided in an appropriate location within a reasonable distance of the locality

b) There is a surplus of the facility type within the immediate locality

c) The loss of a small portion of the site would result in wider community benefits on the remainder of the site.

### Loss of Existing Facilities

Where replacement facilities will not be provided or a surplus cannot be demonstrated and the scheme would not result in wider community benefits on the remainder of the site, the loss of a community facility would only be considered acceptable where it can be demonstrated that:

d) The facility has been proactively marketed for a community use for a reasonable period of time at a reasonable marketed rate as supported and demonstrated through a documented formal marketing strategy.

e) It has been offered to the local community for them to take ownership of the facility

- 8.4 The retention and development of accessible local services and community facilities in rural areas is supported in paragraph 88 of the NPPF. Paragraph 97 of the NPPF states that planning policies and decisions should guard against the unnecessary loss of valued facilities and services, particularly where this would reduce the community's ability to meet its day-to-day needs and ensure that established shops, facilities and services are able to develop and modernise, and are retained for the benefit of the community.
- 8.5 As the development would strictly take the building outside of its community use, criterion d) and e) of policy DM25 of the SADMP is relevant. No evidence has been submitted demonstrating that the site has been offered to the local community and the level of information regarding a proactive marketing campaign for a community use is limited. The development would not therefore strictly accord with the marketing strategies required under Policy DM25.
- 8.6 Notwithstanding that, the site has not been in use as a place of worship since May 31 2019 after which worshippers moved into the Leicester, West Congregation. There is also another worship hall in Leicester Forest East approx. 10km away. Therefore, the needs of former worshippers have been met by other provisions in the area. Following closure as a place of worship the building appears to have been unused for approximately two years before being listed for sale in September 2022 through a property consolidation process undertaken by the head office of Jehovah Witnesses UK. Whilst limited information has been submitted in this regard, this does suggest the application site is surplus to the needs of the Jehovah Witness Church.
- 8.7 Supporting information submitted by the applicants confirms that whilst interest received was from developers looking to convert to a dwelling there was no interest from local community groups. The sale of the site was completed by the applicants in May 2023.
- 8.8 Whilst the proposed use would not strictly be classed as a community facility by virtue of it being a private physiotherapist practice, this use would still benefit the health and wellbeing of its clients. The development would therefore have some continued community benefit, albeit to a more limited degree. The applicants do also intend on hosting free to the community events such as annual CPR training (as they have done at their other practice, with a defibrillator permanently positioned on the external

wall of the practice), as well as to liaise with HBBC regarding using the venue for a Steady Steps exercise programme, as offered by Blaby DC. Whilst these additional uses cannot be guaranteed as part of this planning application, they are encouraged and would bring additional benefits to the wider community beyond the use of the site as a private physiotherapist practice.

8.9 Overall, the sites use as a place of worship ceased almost five years ago, it was vacant for approximately 2 years and was then sold by the Jehovah Witness Church with the needs of former worshippers being met elsewhere. Therefore whilst the proposal would lead to the loss of a community facility, the proposal would not hinder the community's ability to meet its day-to-day needs and the proposed use would have some limited benefits for the community. In its totality the proposed development would therefore satisfy the aims of Policy DM25 of the SADMP.

## Design and impact upon the character of the area

- 8.10 Policy DM10 of the SADMP seeks to ensure that new development should complement or enhance the character of the surrounding area with regard to scale, layout, density, mass, design, materials and architectural features.
- 8.11 As the change of use would not result in any physical alterations to the external fabric of the existing building or wider site, its appearance would be retained. As such it is not considered that the proposal would have adverse impact upon the character of the area in accordance with Policy DM10 of the adopted SADMP.

#### Impact upon neighbouring residential amenity

- 8.12 Policy DM10 of the SADMP requires that the amenities of the occupiers of proposed developments would not be adversely affected by activities within the vicinity of the site
- 8.13 The application site directly borders No. 67 to the south (a two storey detached dwelling) & No. 71 to the north, which is a two storey semi- detached property. As the application property is raised and accessed from steps leading up from the pavement, the ridge height of No. 67 and the application property aren't too dissimilar. Comments were received raising some concern for privacy in regard to the side facing windows. This is an existing situation and it is unlikely that the proposed development would lead to additional adverse loss of privacy beyond the previous and consented use as a place of worship. Nonetheless, the windows on the southern elevation will be obscure glazed by condition and a suitable boundary condition will also be added to improve the relationship between these 2 properties and prevent overlooking or any lack of privacy. On the northern side of the application site there is a 1.8m high close boarded wooden fence, a 3 or 4 metre high hedgerow and an outbuilding associated with No. 71 which provides adequate screening between these properties.
- 8.14 It is considered the previous and consented use of the site as a Church would be as or more intense than the proposed use as a physiotherapist practice but that instead of arriving all at once clients of the physio clinic would be spread out throughout the day. In terms of impacts on the general activities of the area the proposed use would on the whole have a similar impact and in fact potentially a lesser impact than the consented and previous use as a religious hall. The Pollution Officer was consulted with the proposal and had no objections.
- 8.15 Notwithstanding this, a condition us recommended will be added to any permission restricting the use of amplified music unless details of this and any noise mitigation measures have been submitted to and approved in writing. Proposed classes are

pilates/yoga classes, or specific exercise rehabilitation classes rather than high tempo HIIT Classes limiting the requirement for loud music.

8.16 Subject to the aforementioned conditions, the proposal would not have a significant impact on residential amenity, with regard to both existing neighbouring dwellings and any potential future occupiers, in accordance with Policy DM10 of the SADMP in terms of residential amenity.

#### Impact upon highway safety

- 8.17 Policy DM17 of the SADMP seeks to ensure that all new development should be in accordance with the most up to date local highway design standards.
- 8.18 Policy DM18 of the SADMP seeks to ensure that development provides appropriate levels of parking provision.
- 8.19 The Local Highway Authority (LHA) have been consulted for the change of use from a place of worship (Class F1) to a private medical (physiotherapy) practice (Class E).
- 8.20 The site is situated on the northwestern side of Mill Lane, approximately 30m to the southwest of the junction of Mill Lane / Barlestone Road (B582). The Applicant is seeking to change the use of the building from a place of worship (Class F1) to a private medical (physiotherapy) practice (Class E). No off-street parking is proposed for the proposed use. However, it is important to consider that there is no off-street car parking associated with either the extant use, nor are there any planning conditions limiting the number of people permitted on site.
- 8.21 The 'Planning Application Statement' indicates there would be a maximum of two fulltime physiotherapists on site, with one part-time exercise professional and one parttime administration support officer. The duration of the appointments with the physiotherapists would be approximately 40 minutes in length, and on occasion a duration of one hour with a complimentary therapist session.
- 8.22 The Applicant also seeks to offer pilates / yoga classes, or specific exercise rehabilitation classes to aid recovery from surgery such as joint replacement operations. These would be for up to 10 individuals.
- 8.23 The Applicant has put forward a number of options in relation to car-parking associated with site, this included:
  - The establishment of two marked bays in front of the premises for clients, however, this could not be supported by the LHA within the public highway;
  - Consideration of the establishment of two further off-street car parking spaces within the highway verge opposite the premises. This also could not be supported by the LHA, even if agreed to by the LHA, these would be public spaces and not reserved for the exclusive use of the business; and
  - To investigate the possible use of private, unused daytime private spaces within the vicinity of the site. This however, would be a private arrangement between the Applicant and owners of any such spaces.
- 8.23 The LHA would normally seek to resist proposals which would not provide sufficient off street parking in-line with 'Highway Requirements for Design (HRfD) Part 4 design guidance. However, given the extant use of the site which could attract a large number of trips over a seven day period which is also not afforded off-street car parking, the LHA do not consider they could defend a refusal at an appeal. For the reasons above, the LHA would not seek to resist the proposals in these site specific circumstances.

8.24 It is therefore considered the proposal would not have an additional significant impact on parking or highway safety beyond the existing situation and is judged to be in compliance with policies DM17 and DM18 of the SADMP.

## 9. Equality implications

- 9.1 Section 149 of the Equality Act 2010 created the public sector equality duty. Section 149 states:-
  - (1) A public authority must, in the exercise of its functions, have due regard to the need to:
  - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
  - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
  - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 9.2 Officers have taken this into account and given due regard to this statutory duty, and the matters specified in Section 149 of the Equality Act 2010 in the determination of this application.
- 9.3 There are no known equality implications arising directly from this development.
- 9.4 The decision has been taken having regard to all relevant planning legislation, regulations, guidance, circulars and Council policies, including General Data Protection Regulations (2018) and The Human Rights Act (1998) (HRA 1998) which makes it unlawful for the Council to act incompatibly with Convention rights, specifically Article 6 (right to a fair hearing); Article 8 (right to respect for private and family life); Article 1 of the First Protocol (protection of property) and Article 14 (prohibition of discrimination).

## 10. Conclusion

- 10.1. The application is for the Change of use from a place of worship (Class F1) to a private medical (physiotherapy) practice (Class E). The application site is situated within the settlement boundary and therefore there is a presumption in favour of sustainable development under policy DM1 of the SADMP as long as the proposal is in accordance with the relevant policies of the SADMP.
- 10.2. By virtue of the sites previous use as a Church/ Religious Hall it is considered that the proposal would not result in any adverse impacts on the residential amenity of surrounding dwellings, either by way of noise and disturbance associated with vehicle movements or use of the site as a Physio Clinic with daily rehabilitation/ yoga classes. The proposal would also not result in any severe harm in terms of highway safety or impact on the character of the surrounding area. Therefore, the application is considered to be in accordance with DM1, DM10, DM17, DM18 & DM25 of the SADMP & is therefore recommended for approval subject to conditions.

# 11. Recommendation

- 11.1 **Grant planning permission** subject to:
  - The following planning conditions as set out below

## 11.2 **Conditions and Reasons**

1. The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

**Reason:** To comply with the requirements of Section 91 of the Town and Country Planning Act 1990, as amended by the Planning and Compulsory Purchase Act 2004.

2. The development hereby permitted shall not be carried out otherwise than in complete accordance with the submitted application details, as follows:

Site Location Plan Drg. Ref No. TQRQM23349001946512 received 15.12.2023 Proposed Floorplans received 15.12.2023 Application Form received 20.11.2023

**Reason:** To ensure a satisfactory form of development in accordance with Policies DM1 and DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

3. All windows on the southern elevation shall be fitted with obscure glazing to a minimum of level 3 of the Pilkington scale and be non-openable. Once so provided the windows shall be permanently maintained as such at all times thereafter.

**Reason:** To safeguard the privacy and amenity of neighbouring dwellings from potential overlooking in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

4. Use of the site as a Physiotherapist Clinic shall not begin until a detailed plan (or plans) indicating the positions, design, materials and type of boundary treatment to be erected has been submitted to and approved in writing by the Local Planning Authority. The approved boundary treatment shall be completed in full accordance with the approved details prior to the first use of the development and thereafter shall be retained and maintained in perpetuity.

**Reason:** To ensure that an adequate boundary treatment is provided to safeguard the amenities of neighbouring residents in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

5. No amplified music shall be played in the premises unless details of the amplified music and any noise mitigation measures have been submitted to and approved in writing by the Local Planning Authority. Thereafter the development shall accord with the approved details in perpetuity.

**Reason:** To ensure that the proposed use does not become a source of annoyance or disturbance to nearby residents in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

6. No development shall take place until a scheme makes adequate provision for waste and recycling storage of containers and collection across the site which has been submitted to and approved in writing to the Local Planning authority. The details should address accessibility to storage facilities and confirm adequate space is provided to facilitate collection of waste via a registered waste carrier.

**Reason:** To ensure the bin storage on site is not detrimental to the street scene and overall design of the scheme in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

7. The premises shall be used for a physiotherapy practice only; and for no other purpose, including any other purpose in Class E of the Schedule to the Town and Country Planning (Use Classes) Order 1987 (as amended) or in any provision equivalent to that Class in any statutory instrument revoking and reenacting that Order with or without modification.

**Reason:** To ensure the proposed development is compatible with existing development in the locality in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

## 11.3 Notes to applicant

1. The approved development may require Building Regulations Approval, for further information please contact the Building Control team via e-mail at buildingcontrol@hinckley-bosworth.gov.uk or call 01455 238141.

# Agenda Item 9

Committee Report 12<sup>th</sup> March 2024 Report of Head of Planning

Planning Ref: 23/01037/OUT Applicant: Richborough Estates Ward: Newbold Verdon with Desford and Peckleton



Hinckley & Bosworth Borough Council

Site: Land East Of The Windmill Inn Brascote Lane Newbold Verdon Leicestershire

Proposal: Proposed development of up to 239 dwellings (Outline Application - Access Only)



## 1. Recommendations

- 1.1. Grant planning permission subject to:
  - A signed Section 106 Legal Agreement (as per the Heads of Terms set out in this report), and;
  - Planning conditions as outlined at the end of this report

## 2. Planning application description

- 2.1. The application seeks outline permission for the development of up to 239 dwellings, open space and associated infrastructure, with all matters reserved except for access. This is a resubmission of a previously refused application ref 22/00277/OUT which is currently the subject of an appeal.
- 2.2. The application details include:
  - Up to 239 new homes at a proposed density of 35dph;
  - Vehicular and pedestrian access from Brascote Lane;
  - Pedestrian and vehicular connectivity throughout the site;
  - A Country Park including areas of public open space, and tree and shrub planting throughout the site comprising 4.95 hectares approximately (in total)
  - Sustainable Urban Drainage measures by way of attenuation storage the use of existing sewer infrastructure for foul effluent
  - An updated Design and Access Statement
  - An updated Landscape and Visual Impact Assessment
  - An updated Flood Risk Assessment and Strategic Drainage Strategy

- An updated Noise Assessment
- An updated Air Quality Assessment
- Technical Note updated transport advice (Jan 2024)

## 3. Description of the site and surrounding area

- 3.1. The site comprises 14.34 hectares of agricultural land adjacent to the south of Newbold Verdon. Brascote Lane runs along the western edge of the site. There are allotments to the north-west and south-west of the site. Agricultural fields surround the rest of the site. Site access is from Brascote Lane and there are no known Public Rights of Way running through the site. The site's topography is relatively flat, falling by approximately 2m towards the sites north eastern edge.
- 3.2. There are no designated heritage assets within the proposed development site and it is not situated within the Newbold Verdon Conservation Area.
- 3.3. The site is reasonably well located for local services and facilities in Newbold Verdon, such as Newbold Verdon Primary School, the Church of St James, Aslans Way Playing Fields, Newbold Verdon Cricket Club, Newbold Verdon Medical Centre, Nisa Local Store, Liberteas Coffee Shop, Jubilee Inn, Heathbrook Pharmacy, Newbold Verdon Library and some shops. It is within walking distance of bus stops along Main Street.

## 4. Relevant planning history

## 22/00277/OUT

- Proposed development of up to 239 dwellings (Outline Application Access Only)
- Refused (currently the subject of an appeal)
- 4.1. For clarity and ease of reference, the site forms submissions LPR38 A and LPR38 B to the 2020 SHELAA exercise and LPR38 under policy HO01 Provision of Housing of the Pre-Submission Local Plan (January 2022).
- 4.2. It is also to be noted that residential development on the Brascote Lane site has been accepted through the draft allocation for 221 dwellings at Regulation 19 stage of the Local Plan 2020-2041 (ref LPR38). Newbold Verdon is a Key Rural Centre (stand alone), and therefore has a reasonable provision of services/infrastructure to support the development.

## 5. Environmental Impact Assessment

- 5.1. Under the Town and Country (Planning Impact Assessment) Regulations 2017 there is a requirement to 'screen' certain types of major development or other industrial, agricultural schemes to ascertain whether they would have significant environmental effects and are considered to be EIA development. Under Schedule 2 of these Regulations there are thresholds and criteria that are applicable to certain types of development in order to be 'Schedule 2 development'.
- 5.2. This development is considered under Category 10 (b) 'urban development project' and the thresholds for this are:
  - The development includes more than 1 hectare of urban development which is not housing development
  - The development includes more than 150 dwellings
  - The overall site of the development exceeds 5 hectares

5.3. In this case, the development exceeds 5 hectares and so is considered to be Schedule 2 development. This type of development requires 'screening' to determine whether it requires an Environmental Impact Assessment. The scheme has been screened by the Council and it has been concluded that the site is not in or adjacent to an environmentally sensitive area (as per the definition within the Regs), is not unusually complex and does not pose potentially hazardous environmental effects. Although it is acknowledged that the proposal would create some effects upon the environment when compared to the existing situation it was concluded that these effects would not be 'significant' and therefore under the provisions of the screening regulations the proposal did not require an Environmental Impact Assessment.

## 6. Publicity

- 6.1. The application has been publicised by sending out letters to local residents. A site notice was also posted within the vicinity of the site and a notice was displayed in the local press.
- 6.2. 53 public comments have been received, raising the following concerns:
  - Flood risk
  - Development on arable farmland
  - The proposal is outside the settlement boundary isolated location
  - Ecology impact ground nesting birds, badgers
  - Drainage system not adequate to accommodate new development
  - The site is not near a major road or public transport routes
  - Highway dangers on a bend, narrow lane, not safe for walkers, volume of traffic and speeding cars already a problem
  - The development would eradicate rural countryside and ruin recreation use of the site for walking/enjoyment
  - A development of 239 dwellings would adversely impact upon the doctors surgery, schools and local services
  - The development would result in increased parking problems for the village
  - The corner of Bosworth Road would be better suited for a development of this size
  - Noise pollution
  - Newbold Verdon has already provided its fair share of housing to date
  - There are three sites around the development which, due to the sand and
  - gravel workings, have been left in an unsafe condition with large areas of deep water and quicksand.
  - There is a sewage treatment plant very close by and electricity pylons. Extending the village into this area does not seem very suitable or safe for families with children.
  - Placing a housing development on the edge of a village and taking up 14.2 hectares (35 acres) of agricultural land is, in our opinion, going to have a significantly adverse effect on the intrinsic value, beauty open character and landscape character of the countryside. The Character Assessment undertaken as part of the evidential basis of the Neighbourhood Plan describes this area as part of The Block. The area of land sitting east and then north of Brascote Lane before becoming defined as lying west of Kirkby Lane down to the Desford Road (B582). Its value to parishioners was described as providing countryside access and visual amenity.
  - A large housing development is going to significantly distract from that amenity, undermining for many the enjoyment of the most accessible route into and through the countryside.

• It should also be noted that the area of the development is 140,000m<sup>2</sup> and the area of the village is 639,000M<sup>2</sup> which means that the built form of the village will increase by another 22%, adding 1/5th in one build. Can this be sustainable?

## 7. Consultation

- 7.1. No objection has been received from:
  - HBBC Environmental Health (subject to Conditions relating to a CEMP including air mitigation, Contaminated Land, Noise attenuation, construction hours)
  - Coal Authority
  - Environment Agency
  - HBBC Drainage (subject to Conditions relating to surface water drainage, management of drainage assets, maintenance of drainage assets)
  - HBBC Waste (subject to a Condition relating to bin storage and collection)
  - HBBC Conservation Officer
  - LLFA (Subject to Conditions relating to surface water drainage, management of drainage assets, maintenance of drainage assets, infiltration testing)
  - LCC Archaeology (Subject to a Condition relating to a Written Scheme of Investigation)
  - LCC Ecology (Subject to Conditions relating to biodiversity net gain, Biodiversity CEMP and the provision of bird and bat boxes)
  - HBBC S106 Monitoring Officer (Open Space Contributions) covering the following:
    - Off site Outdoor Sports contribution: £83,057.28
    - Off site Outdoor Sports maintenance: £39,463.68
    - On site Children's Equipped Play Space: £156,532.57
    - On site Children's Equipped Play Space maintenance: £151,086.24
    - Country Park to include 1.6 Ha of accessible natural green space and 3.35 Ha of open space for ecological enhancements – maintained via a management company
  - HBBC Affordable Housing (40% 25% to be First Homes, and the remainder split 75% social/affordable rent and 25% intermediate tenure)
    - 24 homes for First Homes
    - 54 homes for affordable rent
    - 18 homes for shared ownership
    - The preferred mix for affordable housing for rent is for 10% of any affordable rented homes to be for 1 bedroomed 2 person properties, either quarter houses or flats without communal areas, with the remainder of the mix being for 2 bed 4 person and 3 bed 5 person houses, with a greater delivery of 2 bedroomed houses. All properties should meet Nationally Described Space Standards where possible. A cascade should be included in the section 106 legal agreement to require the affordable rented housing to be offered in the first instance to people with a local connection to Newbold Verdon, and in the absence of applicants with a local connection, to people with a connection to the Borough.
  - NHS West Leicestershire CCG (£185,081.60 health contribution sought towards Newbold Verdon Medical Practice)
  - LCC Planning Obligations Team request the following:

- Libraries Newbold Verdon Library £7,217.25
- Waste Barwell RHWS £11,837.67
- Early Years Education Newbold Verdon Primary School £192,646.22
- Primary Education no contribution sought
- Secondary Education (11-16) Bosworth Academy £713,484.79
- Post 16 Education Bosworth Academy £152,432.05
- SEND Education Dorothy Goodman School Hinckley £134,911.75
- 7.2. HBBC Economic Regeneration Officer Due to the high number of proposed dwellings please could a Local Employment & Training Strategy be requested.
- 7.3. LCC Tree Officer As the proposed development does not impact any LCC Tree preservation Order I have no comments to make that either support or oppose the planning application.
- 7.4. Local Highway Authority No objections subject to conditions and S106 planning obligations.
- 7.5. National Highways National Highways has reviewed the documentation provided by the applicants and recommend that planning permission not be granted for a specified period for the following reasons:
  - A5/A47 Longshoot and Dodwells

There are currently capacity issues between the Longshoot and Dodwells junctions. These junctions are operating above capacity and in view of this the applicant will need to demonstrate to National Highways whether any of the trip generated by the development will reach the SRN, particularly the A47/A5 junctions at The Longshoot and Dodwells circulatory. If it is found that journeys will reach the network, mitigation for those trips will need to be provided to prevent the severe impacts on the SRN. This assessment will need to be carried out using the Longshoot/Dodwells modelling protocol which was developed to specifically to determine the safety of any proposals relating to the SRN. This should take account of other developments in the vicinity to determine cumulative effects. There is currently an Examination for a Development Consent Order (DCO) for HNRFI. The impact from the DCO will affect developments within the A5 corridor in the area. This will require the applicant to mitigate their impact of their development on the SRN, using the abovementioned model.

Further response from National Highways received Feb 2024 - Further to our previous response dated 29 November 2023, National Highways has further scrutinised the information contained within the Transport Assessment and in conclusion have found that this development shall have no severe impact upon the safe and efficient operation of the Strategic Road Network. As a result national highways has no objection to any planning consent granted in relation to this planning application consultation.

7.6. Active Travel - ATE is not currently in a position to support this application and requests further assessment, evidence, revisions and/or dialogue from the applicant.

Further response from Active Travel received Feb 2024 - The applicant has provided further information in response to ATE's recommendations of the 22nd of December 2023 following the initial ATE comments made on the 21st of November 2023 for which the applicant submitted a revised Design & Access Statement (DAS). This subsequent revision comprises of the presentation of a technical note by Hub

Transport Planning on behalf of the applicant on the 25th of January 2024. ATE recommends approval of the application, subject to the agreement and implementation of planning conditions and/or obligations as set out in this response.

7.7. Newbold Verdon Parish Council – Object.

When the site underwent an assessment for the draft Neighbourhood Plan back in 2018;

- The site is outside of the current settlement,
- The distance between the site and local amenities, including public transport are too far away
- Flooding issues
- Environmental impact due to loss of wildlife and habitat,
- Current speeding issues with Brascote Lane, which will be heightened should the development go ahead.
- It is an outline application only, so it gives no certainty of number of houses that will actually be built on this site should the application be approved. It currently states 239 houses, but it could be more.
- As the application also does not detail any further information about the proposed development and infrastructure, it does not allow Council the opportunity to make an informed decision.
- The volume of traffic the development will create in that area of the parish is a concern.
- The school would not cope with the extra influx of young families, including the Doctors surgery.
- 7.8. Leicestershire Police Request for Section 106 financial contributions totalling £89,400:
  - Start Up Personal equipment for staff including computers, mobile information terminals, radios, protective equipment, uniforms and training in the use of these.
  - Police Vehicles deployed to deal with emergency responses, for follow up of recorded crimes and general neighbourhood policing.
  - CCTV and identification technology such as Automatic Number Plate Recognition, cameras, CCTV and drones.
  - Crime Reduction Equipment; and
  - Infrastructure Support sufficient to support the work of officers and staff.

## 8. Policy

- 8.1. Core Strategy (2009)
  - Policy 11: Key Rural Centres Standalone
  - Policy 14: Rural Areas: Transport
  - Policy 15: Affordable Housing
  - Policy 16: Housing Density, Mix and Design
  - Policy 19: Green Space and Play Provision
  - Policy 20: Green Infrastructure
  - Policy 24: Sustainable Design and Technology
- 8.2. Site Allocations and Development Management Policies DPD (2016)
  - Policy DM1: Presumption in Favour of Sustainable Development
  - Policy DM3: Infrastructure and Delivery
  - Policy DM4: Safeguarding the Countryside and Settlement Separation

- Policy DM6: Enhancement of Biodiversity and Geological Interest
- Policy DM7: Preventing Pollution and Flooding
- Policy DM10: Development and Design
- Policy DM11: Protecting and Enhancing the Historic Environment
- Policy DM12: Heritage Assets
- Policy DM13: Preserving the Borough's Archaeology
- Policy DM17: Highways and Transportation
- Policy DM18: Vehicle Parking Standards
- 8.3. National Planning Policies and Guidance
  - National Planning Policy Framework (NPPF) (2021)
  - Planning Practice Guidance (PPG)
  - National Design Guide (2019)
  - Planning (Listed Buildings and Conservation Areas) Act 1990
- 8.4. Other relevant guidance
  - Good Design Guide (2020)
  - National Design Guide (2019)
  - Leicestershire Highway Design Guide
  - Landscape Character Assessment (2017)
  - Landscape Sensitivity Assessment (2017)
  - Open Space and Recreation Study (2016)
  - Housing Needs Study (2019)
  - Affordable Housing SPD (2011)
  - Leicestershire Minerals and Waste Local Plan
- 8.5. Newbold Verdon Neighbourhood Plan The Planning Policy Team have advised that currently little to no weight can be applied to the second (and latest) Regulation 14 pre-submission draft plan published in August 2020.

## 9. Appraisal

- 9.1. The following list represents the key issues for assessing this planning application:
  - Principle of Development
  - Housing Land Supply
  - Housing Mix and Supply
  - Impact upon Highway Safety
  - Landscape and Visual Impact
  - Design and Layout
  - Archaeology
  - Residential Amenity
  - Flood Risk and Drainage
  - Ecology and Biodiversity
  - Minerals
  - Heritage Impact
  - S106 Heads of Terms
  - Planning Balance

## Principle of Development

9.2. Paragraph 2 of the National Planning Policy Framework (NPPF) July 2021) states that planning law requires that applications for planning permission must be determined in accordance with the development plan unless material considerations indicate otherwise and that the NPPF is a material consideration in determining

applications. Paragraph 12 of the NPPF confirms that the presumption in favour of sustainable development does not change the statutory status of the Development Plan as the starting point for decision making.

- 9.3. Paragraph 11 of the National Planning Policy Framework (NPPF) and Policy DM1 of the Site Allocation and Development Management Policies Development Plan Document (SADMP) set out a presumption in favour of sustainable development, and state that development proposals that accord with the development plan should be approved unless other material considerations indicate otherwise. The development plan in this instance consists of the adopted Core Strategy (2009) (CS) the Site Allocations and Development Management Policies DPD (2016) (SADMP).
- 9.4. The Emerging Local Plan for 2020-39 has previously been out for consultation at Regulation 19 draft stage (February to March 2022). The latest Local Development Scheme (LDS), was approved at Full Council on 13 December 2022. The updated LDS extends the Local Plan period to 2041, revises the timetable for production of the Local Plan and establishes key milestones for public consultations, including a second Regulation 19 Consultation which is not scheduled until May-June 2024. The Replacement Local Plan is therefore delayed. Therefore little weight can be given to this.
- 9.5. Notwithstanding this the principle of residential development on the Brascote Lane site has been accepted through the draft allocation for 221 dwellings at Regulation 19 stage of the Local Plan 2020-2041 (ref LPR38). Newbold Verdon is a Key Rural Centre (stand alone), and therefore has a reasonable provision of services/infrastructure to support the development of which it provides to the settlement and the wider, rural hinterland.
- 9.6. The Core Strategy (CS) sets out the settlement hierarchy for the Borough. The application site is located adjacent to the settlement of Newbold Verdon but is on land which is designated as countryside.
- 9.7. Policy DM4 of the SADMP states "that to protect its intrinsic value, beauty, open character and landscape character, the countryside will first and foremost be safeguarded from unsustainable development".
- 9.8. Development in the countryside will be considered sustainable where: a) It is for outdoor sport or recreation purposes (including ancillary buildings) and it can be demonstrated that the proposed scheme cannot be provided within or adjacent to settlement boundaries; or b) The proposal involves the change of use, re-use or extension of existing buildings which lead to the enhancement of the immediate setting; or c) It significantly contributes to economic growth, job creation and/or diversification of rural businesses; or d) It relates to the provision of stand-alone renewable energy developments in line with Policy DM2: Renewable Energy and Low Carbon Development; or e) It relates to the provision of accommodation for a rural worker in line with Policy DM5 - Enabling Rural Worker Accommodation And i) It does not have a significant adverse effect on the intrinsic value, beauty, open character and landscape character of the countryside and ii) It does not undermine the physical and perceived separation and open character

between settlements and iii) It does not create or exacerbate ribbon development
iv) If within a Green Wedge it protects its role and function in line with Core Strategy Policies 6 and 9 andv) If within the National Forest it contributes to the delivery of the National Forest

- Strategy in line with Core Strategy Policy 21
- 9.9. The proposed development does not relate to any of the criteria above, however, the application is supported by an updated Landscape Visual Impact Assessment (LVIA) setting out the visual impact on the wider landscape character.
- 9.10. The proposal does not comply with Policy DM4, but represents development on an edge of settlement location and is a site that has been accepted through the draft allocation for 221 dwellings at the previous Regulation 19 stage of the Local Plan 2020-2041 (ref LPR38). Material planning considerations are set out below.

### Housing Land Supply

- 9.11. Section 38(6) of the Planning and Compulsory Purchase Act 2004 and S70(2) of the Town and Country Planning Act 1990 require that applications for planning permission must be determined in accordance with the development plan unless material considerations indicate otherwise.
- 9.12. Using the standard method as outlined by MHCLG, Hinckley and Bosworth Borough is able to demonstrate 4.89 years of deliverable housing at 1st April 2022. However, at a recent appeal (application ref: 21/01131/OUT, appeal Ref: APP/K2420/W/22/3301735, determined 4 January 2023) the Council signed a Statement of Common Ground which updates the monitoring position. On this basis, the Council have agreed that the 5 year housing land supply currently stands at 4.76 years, as of 1st April 2022. Due to this and the change in the housing figures required for the borough paragraph 11(d) of the NPPF is triggered. Therefore, this application should be determined in accordance with Paragraph 11(d) of the National Planning Policy Framework (NPPF) whereby permission should be granted unless adverse impacts would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole. This is weighed in the balance of the merits of the application when considered with the policies in the SADMP and the Core Strategy which are attributed significant weight as they are consistent with the Framework. Therefore, sustainable development should be approved unless other material considerations indicate otherwise.
- 9.13. Under these circumstances, the NPPF sets out, in paragraph 11d) that, for decision makers:

*"where there are no relevant development plan policies, or the policies which are most important for determining the application are out-of-date (8), granting permission unless:* 

- *i.* the application of policies in this Framework that protect areas or assets of particular importance provides a clear reason for refusing the development proposed7; or
- *ii.* any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole"
- 9.14. Footnote 8 in the NPPF states that the application of this approach "includes, for applications involving the provision of housing, situations where the local planning authority cannot demonstrate a five year supply (or a four year supply, if applicable, as set out in paragraph 226) of deliverable housing sites (with a buffer, if applicable

as set out in paragraph 77) and does not benefit from the provisions of paragraph 76 or (b) where the Housing Delivery Test indicates that the delivery of housing was below 75% of the housing requirement over the previous three years"

9.15. Paragraph 60 of the NPPF sets out that *"it is important that a sufficient amount and variety of land can come forward where it is needed, that the needs of groups with specific housing requirements are addressed and that land with permission is developed without unnecessary delay".* 

### 9.16. Paragraph 79 of the NPPF sets out that:

"To maintain the supply of housing, local planning authorities should monitor progress in building out sites which have permission. Where the Housing Delivery Test indicates that delivery has fallen below the local planning authority's housing requirement over the previous three years, the following policy consequences should apply:

- where delivery falls below 95% of the requirement over the previous three years, the authority should prepare an action plan to assess the causes of under-delivery and identify actions to increase delivery in future years;

- where delivery falls below 85% of the requirement over the previous three years, the authority should include a buffer of 20% to their identified supply of specific deliverable sites as set out in paragraph 77 of this framework, in addition to the requirement for an action plan.

- where delivery falls below 75% of the requirement over the previous three years, the presumption in favour of sustainable development applies, as set out in footnote 8 of this Framework, in addition to the requirements for an action plan and 20% buffer."

9.17. Development on this site would contribute to the housing land supply and consideration should be given to paragraph 81 of the NPPF which states:

"To help ensure that proposals for housing development are implemented in a timely manner, local planning authorities should consider imposing a planning condition providing that development must begin within a timescale shorter than the relevant default period, where this would expedite the development without threatening its deliverability or viability"

A condition is proposed in this instance to require the receipt of reserved matters within 18 months of the date of this decision in order to help speed up the timeframe for delivery of housing should Members be minded to approve the application.

- 9.18. The Council cannot demonstrate a 5 year housing land supply and the Housing Delivery Test has fallen below 95% over the last three years. Therefore, the 'tilted' balance in paragraph 11(d) of the NPPF applies and planning permission should be granted unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole.
- 9.19. The provision of up to 239 dwellings, 40% of which is to be Affordable Housing (96 units), is considered to be a significant social and community benefit of the proposal and weighs heavily in favour of the scheme.

#### Housing Mix and Supply

9.20. Policy 16 of the CS requires a mix of housing types and tenures to be provided on all sites of 10 or more dwellings, taking account of the type of provision that is likely

to be required, based upon table 3 in the CS and informed by the most up to date housing needs data. All developments of 10 or more dwellings are also required to meet a 'very good' rating against Building for Life, unless unviable. A minimum density of 30 dwellings per hectare is required in rural areas, a lower density may be required where individual site circumstances dictate and are justified.

- 9.21. Paragraph 63 of the NPPF states that the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies. The above policy allows for the most recent evidence to be taken into account in decisions and thus policy 16 is considered up to date in this regard.
- 9.22. Final number and mix of dwellings will be determined at Reserved Matters stage, but the illustrative layout shows a mix of types and sizes can be accommodated. The development is for up to 239 dwellings and the appropriate layout and density details will be assessed and determined at the Reserved Matters stage.
- 9.23. Policy 15 of the CS sets out that a minimum of 2,090 affordable homes will be provided in the Borough from 2006 to 2026. At least 480 dwellings will be in the rural areas, at a rate of 40%. The rest will be delivered in urban areas at a rate of 20%. The Borough has an unmet affordable housing need and this is given significant weight in the planning balance. The Housing Needs Study (2019) identifies a Borough need for 271 affordable dwellings per annum (179 in the urban area and 92 in the rural area) for the period 2018-36. The Study states this is not a target, but that affordable housing delivery should be maximised where opportunities arise.
- 9.24. The housing officer has requested a policy compliant 40% affordable housing provision across the site. This would break down as follows:
  - 24 homes for First Homes
  - 54 homes for affordable rent
  - 18 homes for shared ownership
- 9.25. This meets both the requirement in NPPF for 10% of all homes to be for affordable home ownership (the First Homes and the shared ownership) and the ministerial guidance that 25% of the affordable housing provision should be for First Homes. The remainder of the affordable housing requirement is made up of affordable rented homes.
- 9.26. The need for rented housing in Newbold Verdon, as shown by the Housing Register on 4.5.22, is as follows:

Property size	No. of Applicants interested in Newbold Verdon	Of which, number with a connection to Newbold Verdon							
1 bed	127	14							
2 bed	73	9							
3 bed	51	6							
4 or more bed	16								
Total	267	29							
able 1 - Housing Nood by property size									

Table 1 – Housing Need by property size

9.27. The preferred mix for affordable housing for rent is for 10% of any affordable rented homes to be for 1 bedroomed 2 person properties, either quarter houses or flats without communal areas, with the remainder of the mix being for 2 bed 4 person

and 3 bed 5 person houses, with a greater delivery of 2 bedroomed houses. All properties should meet Nationally Described Space Standards where possible. A cascade should be included in the section 106 legal agreement to require the affordable rented housing to be offered in the first instance to people with a local connection to Newbold Verdon, and in the absence of applicants with a local connection, to people with a connection to the Borough.

9.28. Subject to these requirements being met through completion of a Section 106 legal agreement, this proposal is deemed to be acceptable with respect to housing mix and affordable housing provision and policy compliant.

#### Impact upon Highway Safety

- 9.29. Policy DM17 of the SADMP supports development that makes best use of public transport, provides safe walking and cycling access to facilities, does not have an adverse impact upon highway safety. All proposals for new development and changes of use should reflect the highway design standards that are set out in the most up to date guidance adopted by the relevant highways authority (currently this is the Leicestershire Highway Design Guide (LHDG)).
- 9.30. Policy DM10 (g) states that where parking is to be provided, charging points for electric or low emission vehicles should be included, where feasible.
- 9.31. Paragraph 115 of the NPPF (2023) outlines that development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe. Paragraph 116 (e) of the NPPF states development should be designed to enable charging of plug-in and other ultra-low emission vehicles in safe, accessible and convenient locations.
- 9.32. It is proposed that new vehicular and pedestrian access to the site will be formed from Brascote Lane via a new priority junction. Proposals also include the reduction of the speed limit along this section of Brascote Lane to 30mph and provide a new gateway feature to the south of The Windmill Inn Public House. The proposed access street has been designed to be 5.5m wide with 2.0m wide footways on either side of the carriageway. This includes footway connections which link the site access junction to the existing footway provision along the frontage.
- 9.33. Significant discussions took place with the Local Highway Authority historically in order to overcome a number of initial concerns that were raised as part of the original application submission (22/00277/OUT). Previously, further information was sought from the local highway authority in relation to:
  - Vehicular visibility splays;
  - A wider assessment of PIC data to cover the whole study area;
  - Further consideration of the turning matrices; and
  - Updated junction capacity assessments to reflect LCC's current configuration, along with any changes to the forecast traffic flows as necessary.
- 9.34. Active Travel and National Highways were also consulted on this application in order to assess the impact the proposal may have on the strategic road network and sustainable transport options. Initially, further information was sought. Specifically, National Highways raised concerns about the proximity of the proposal to the M69 junction 2 that forms part of the Strategic Road Network. National Highways scrutinised the information contained within the Transport Assessment

and in conclusion found that the proposed development would have no severe impact upon the safe and efficient operation of the Strategic Road Network. Active Travel are also satisfied with the sustainability of the site subject to conditions in relation to a Travel Plan and cycle parking provision.

9.35. The final highways section will be reported on the Supplementary List alongside the final comments from LCC Highways.

#### Landscape and Visual Impact

- 9.36. Policy DM4 of the adopted SADMP states that development in the countryside will be considered sustainable where it does not have a significant adverse effect on the intrinsic value, beauty, open character and landscape character of the countryside; and it does not undermine the physical and perceived separation and open character between settlements; and it does not create or exacerbate ribbon development. The site is located within open countryside, outside of the settlement boundary and is therefore considered against this policy.
- 9.37. A Landscape and Visual Impact Assessment (LVIA) was submitted as part of the previous application 22/00277/OUT and an updated version has been submitted as part of this current outline planning application. The LVIA assessed 22 viewpoints across a 2km area.
- 9.38. The site does not fall within any landscape designations as set out within the NPPF.
- 9.39. The western part of the site lies within the Bosworth Parkland character area, whilst the eastern part of the site lies within the Newbold and Desford Rolling Farmland character area. The site does not include any fundamentally defining features, and instead is generally made up of more common place features found regularly within each of these character areas. The surrounding landscape has a good network of public footpaths and recreational routes, but these do not traverse the site.
- 9.40. The site is located southern edge of Newbold Verdon and consists of a large irregular shaped field currently in arable use, defined by hedgerows and hedgerow trees to the north and east of Brascote Lane. The site is adjoined by Brascote Lane and the Windmill Inn public house to immediate west, allotments on the periphery of Newbold Verdon and agricultural fields to north, a farm and small agricultural fields to the east, beyond which is a footpath, and Brascote Lane, allotments and a private fishing lake and farm to the south. The site is well screened by the existing mature hedgerows that act as a perimeter to it, largely limiting views to Brascote Road (though farm accesses), the allotments, the footpath to the east of the site, and Newbold Verdon Cricket Club.
- 9.41. The LVIA states that the following features of the landscape character areas are considered to be sensitive and valued, and should influence the development response for the site:
  - Mature trees and ancient woodland
  - Hedgerows and tree
  - Mixed farming and field patterns
  - Rural settlement pattern of compact, nucleated settlements connected by a network of rural lanes and minor roads
  - Rural landscape and sense of tranquillity
  - Areas providing a rural setting to settlements

- 9.42. The Landscape Character Assessment also provides a landscape strategy for each LCA, of which the following are considered to be pertinent to the potential development of the site for housing within the Bosworth Parkland and Newbold and Desford Rolling Farmland:
  - Encourage the use of traditional 'Midlands-style' hedge laying to manage hedgerows, improving their structure and biodiversity value and strengthening landscape character.
  - Maintain the rural character of the landscape, ensuring development responds sensitively to the landscape context.
  - Enhance and manage the diversity of parkland meadows and retain features such as estate fencing and open roadsides with grass verges.
  - Create new and conserve existing notable habitats, in particular lowland wood pasture and parkland, wet woodland and grazing marsh.
  - Conserve historic field patterns where possible, and the agricultural setting to isolated farmsteads.
  - Conserve and enhance the biodiversity of the landscape through a mosaic of habitats.
  - Identify opportunities for replacement of hedgerows along roadsides and their future management as landscape features.
  - Promote regeneration and enhancement of tree cover through establishment of linear copses and hedgerow trees within field boundaries and around urbanising influences
- 9.43. Access into the scheme is proposed to be taken via a single vehicular entrance on Brascote Lane along the western edge of the site. This would require short sections of hedgerow to be lost but new hedgerow and tree planting is proposed within the site to compensate for the short section of roadside hedgerow that will require removal to facilitate the access points. The development proposes to retain all other remaining boundary hedgerows and trees, and to create several new areas of amenity open space within the site, including a new village green on the western edge of the site which will act as a gateway to Newbold Verdon, and a new Country Park to the south.
- 9.44. The development proposals show that development is to be set back from the western, northern, and eastern Site boundaries so as to respect the existing character and street-scene of Brascote Lane, to ensure an attractive, characteristic new gateway into the village is provided by the development, to allow for the visual softening of the new housing within the Site, and to enable new planting to be incorporated to enhance existing vegetation and habitats, retaining of as much of the existing on-site vegetation and landscape features as possible. It is to be noted that the Country Park offers opportunities to incorporate characteristic new landscape features that would benefit the local area in terms of landscape character and visual amenity.
- 9.45. The proposal seeks to incorporate a number of mitigation measures that offer the opportunity to enhance landscape features on site. These include:
  - Enhancement of existing hedgerows through laying, replanting, and gapping up and the planting of new hedgerow trees;
  - New hedgerows, mature trees in naturalistic groupings and new single mature specimen trees characteristic of the rural fringe landscape and the vegetation structure nof the wider rural landscape beyond the site;
  - Extensive areas of planting and open space provided within the new Country Park, providing links to existing recreational routes around the

village (in particular for those users of Brascote Lane which forms part of a circular pedestrian route

- 9.46. The LVIA concludes that there will be a minor-moderate impact on the landscape as a result of the proposed development and this impact tends to be limited to the localised area only. However, the LVIA also concludes that once the mitigation and enhancement measures have had time to establish and mature, the landscape impacts are considered to result in neutral effects in the long term. The proposed retention of the existing boundary hedgerow and the development buffer (which includes new planting) will help to reduce the perceived visibility of the proposed development from further afield.
- 9.47. It is therefore considered overall that, the application demonstrates it will not have an unacceptable impact on the surrounding area from a landscape character or visual impact perspective. This is considered as such when taking into account the Council's lack of 5-year housing land supply and because this scheme will provide 239 dwellings comprising 40% affordable housing alongside a Country Park which provides open space above the stipulated/calculated requirement as set out within the Hinckley and Bosworth Open Space and Recreation Study 2016.

### Design and Layout

- 9.48. Policy DM10 of the adopted SADMP seeks to ensure that development complements or enhances the character of the surrounding area with regard to scale, layout, density, mass, design, materials and architectural features and that the use and application of building materials respects the materials of existing adjoining/neighbouring buildings and the local area generally.
- 9.49. The Good Design Guide SPD provides guidance upon how to design an appropriate new residential development. This includes appraising the context, creating appropriate urban structures through blocks, streets, enclosure, open space and landscaping, parking, amenity space and design detailing. The SPD advocates the use of a Building for Life Assessment.
- 9.50. The SPD also contains detailed guidance on the character of the urban areas within the Borough and provides examples of how developments should respond in order to assimilate well with the local context, and to be distinctive to the area. The document outlines 'design objectives' for Newbold Verdon described as follows:
  - Protect the landscape setting of the village, including Hall Farm and its outbuildings, the medieval manorial site, as well as key spaces around the churchyard and rectory.
  - Protect the quality sense of enclosure achieved around the church by relatively regular traditional buildings, and development should be resisted if it introduces ad hoc modern domestic detritus creating visual disjuncture.
  - In the rest of the village, opportunities should be sought to enhance the entrance to the village from the countryside, which has been lost, introducing more appropriate rural and agricultural vernacular designs.
- 9.51. This is an outline application and therefore detailed layout and appearance considerations are not being assessed at this stage however, they will form details at the Reserved Matters stage if the outline application is approved.
- 9.52. Notwithstanding this, the indicative plans illustrate that the development will comprise up to 239 dwellings with its main access into the site from the existing highway network along Brascote Lane. It also shows the provision of large

amounts of open space – to include a 4.95ha Country Park. The Design and Access Statement accompanying the application describes the proposal as an outward facing development, fronting Brascote Lane, with a perimeter block formation and a legible street hierarchy, including areas of incidental green space. There is proposed to be a landscape led arrival space (indicative details show a community green adjacent to the Windmill Inn) and coupled with the provision of a Country Park, this scheme illustrates a green infrastructure led proposal.

- 9.53. The development is proposed to be set within a robust landscaped and vegetated edge, which will provide a transitional edge to Newbold Verdon that respects and complements the existing built settlement edge and the rural context of the countryside to the south of the village. The established residential backdrop associated with Arnolds Crescent provides visual connectivity between the proposed and existing settlement edge.
- 9.54. It is considered that the parameter plan provides a reasonable outline approach to the scheme that will flow through into the detailed plans submitted at Reserved Matters stage and indicates that a suitable form of development can be brought forward in accordance with design requirements set out in Policy DM10 of the SADMP, the Good Design Guide SPD and the NPPF.

#### Archaeology

- 9.55. Policy DM13 of the SADMP states that where a proposal has the potential to impact a site of archaeological interest developers should provide an appropriate desk based assessment and where applicable a field evaluation. Paragraph 194 of the NPPF also reiterates this advice.
- 9.56. In line with the National Planning Policy Framework, Section 16, the planning authority is required to consider the impact of the development upon any heritage assets, taking into account their particular archaeological and historic significance. Paragraph 199 states that where loss of the whole or a material part of the heritage asset's significance is justified, local planning authorities should require the developer to record and advance understanding of the significance of the affected resource prior to its loss. The archaeological obligations of the developer, including publication of the results and deposition of the archive, must be proportionate to the impact of the proposals upon the significance of the historic environment.
- 9.57. The application includes a Heritage Statement, alongside a Geophysical Survey. Trial trenching has also been undertaken, with oversight from LCC Archaeology. The submitted documentation states that there are no designated heritage assets or archaeological potential within the site.
- 9.58. The LCC Archaeologist has raised no objection to the scheme, but has recommended that to prior to the impact of development upon the identified heritage asset(s) the applicant must make arrangements for and implement an appropriate programme of archaeological investigation. This will involve the excavation of a mitigation area of the affected archaeological remains.
- 9.59. It is therefore considered that subject to a suitably worded condition the application is in compliance with the NPPF and Policy DM13 of the SADMP with respect to archaeological considerations.

#### Impact upon Residential Amenity

9.60. Policy DM10 (a) and (b) of the SADMP states development will be permitted provided that it would not have a significant adverse effect on the privacy and

amenity of nearby residents and occupiers of adjacent buildings, including matters of lighting and noise and that the amenity of occupiers would not be adversely affected by activities within the vicinity of the site.

- 9.61. The Good Design Guide SPD outlines that development will need to provide high quality internal amenity space as this is critical to the quality of life of residents. The guide states that new developments should meet minimum standards of garden sizes and separation distances between dwellings. The National Design Guide also promotes a healthy, comfortable and safe internal and external environment.
- 9.62. Paragraph 130 of the NPPF states that decisions should create places that are safe, inclusive and accessible and which promote health and well-being, with a high standard of amenity for existing and future users; and where crime and disorder, and the fear of crime, do not undermine the quality of life or community cohesion and resilience.
- 9.63. Paragraph 185 of the NPPF states that decisions should ensure that new development is appropriate for its location taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development.
- 9.64. The scheme, subject to the detailed matters to come forward at Reserved Matters stage, will have a suitable relationship with nearby residential units and this will be fully examined at that next stage.
- 9.65. The Environmental Health Officer has requested additional information with respect to a Noise Impact Assessment, Construction Environmental Management Plan and Land Contamination. These are all reasonable requests for information that can be appropriately sought through condition at outline stage.
- 9.66. The concerns raised by the neighbours to the scheme are noted, but it is considered that the proposed conditions to be placed on the scheme (particularly those relating to noise, air quality and construction management), together with the Council's continued role in approving detailed plans at Reserved Matters stage, will ensure that sufficient scrutiny and control will be retained to ensure all residential amenity concerns are addressed in full.
- 9.67. Subject to conditions, this application is considered to be acceptable in amenity terms and in compliance with Policy DM10 a and b of the SADMP, The Good Design Guide SPD and the requirements of the NPPF.

### Flood Risk and Drainage

- 9.68. Policy DM7 of the SADMP seeks to prevent development from resulting in adverse impacts on flooding by ensuring that development does not create or exacerbate flooding.
- 9.69. Paragraph 167 of the NPPF states that when determining planning applications local planning authorities should ensure that flood risk is not increased elsewhere. Paragraph 169 states that major developments should incorporate sustainable drainage systems unless there is clear evidence that this would be inappropriate. The systems used should take account of advice from the LLFA, have appropriate proposed minimum operating standards, have maintenance arrangements for the lifetime of the development and where possible provide multifunctional benefits.

- 9.70. The site is located within Flood Zone 1 being at low risk of fluvial flooding and a low to medium risk of surface water flooding. The site is split into two sub-catchments seeking to discharge at a total of 34.3 l/s (23.3 l/s and 11 l/s) via tree pits, swales and attenuation basins to the Thurlaston Brook at the site's northern boundary.
- 9.71. The Local Lead Flood Authority advises that the proposals are acceptable subject to conditions to secure a surface water drainage scheme, management and maintenance of surface water and infiltration testing. Similar commentary has also been provided by the HBBC Drainage Team. Subject to the suggested conditions, the development is considered to satisfy Policy DM7 of the SADMP and the NPPF with respect to drainage and flooding matters.

## Ecology and Biodiversity

- 9.72. Policy DM6 of the SADMP states that development proposals must demonstrate how they conserve and enhance features of nature conservation and geological value including long term future management. Paragraph 174 of the NPPF states that development proposals should contribute to and enhance the natural environment by minimising impacts on and providing net gains for biodiversity.
- 9.73. The site is 3.8km from Botcheston Bog Site of Special Scientific Interest (SSSI). The assessment submitted as part of the application details finds that the site is a large arable field bound by hedgerows, lines of trees and a poor semi-improved grassland margin. There are areas of scattered scrub and a flowing watercourse along the northern boundary with drains along the southern and central western boundaries. Two of the boundary hedgerows have been identified as potential local wildlife site (pLWS) hedgerows in the north and east.
- 9.74. The applicants have been in discussion with LCC Ecology about exactly how they intend to ensure that the scheme meets the requirement levels of net gain in biodiversity. It is highlighted that the scheme proposes a 4.95 ha Country Park and 3.35 ha of the open space associated with this Park will be for ecological enhancements on site. A Tree Survey has been undertaken which identified 10 tree groups, 9 hedgerows and 26 trees located along the site boundaries. With the exception of removal required to facilitate the site access these features will be retained where possible. Enhancement will occur through additional on-site planting and landscaping details will be further considered at the reserved matters stage.
- 9.75. There is an agreement between the applicant and Ecology Team at LCC that the scheme can progress to outline determination subject to a condition attached requiring additional information in respect of Biodiversity Net Gain. They have also advised that additional ecological enhancements (e.g. bat and bird boxes, and a CEMP) will also be required as part of suitably worded conditions.
- 9.76. As such, it is considered that subject to the proposed conditions, the proposals meet the requirements of Policy DM6 of the SADMP with respect to ecology matters, as well as Paragraph 186 of the NPPF (2023).

### <u>Minerals</u>

9.77. The application site falls within a sand and gravel Mineral Safeguarding Area identified by Leicestershire County Council. Under Policy M11 of the Leicestershire Minerals and Waste Local Plan up to 2031, planning applications for non-mineral development within a Mineral Safeguarding Area should be accompanied by a Mineral Resource Assessment of the effect of the proposed development on the mineral resource beneath or adjacent to it.

9.78. The LCC Minerals Team have been consulted on this application and have stated in their consultation response that the development site is located within a minerals safeguarding area for sand and gravel. However, due to the type of mineral and the location of development to other residential properties the County Council has no objections to the proposal. As such with respect to minerals this application is considered to be acceptable and compliant with Development Plan Policy.

## Heritage Impact

9.79. Section 16 of the National Planning Policy Framework (NPPF) provides the national policy on conserving and enhancing the historic environment. In determining planning applications, local planning authorities should take account of paragraph 197 of the NPPF and:

a) The desirability of sustaining and enhancing the significance of heritage assets and putting them to viable uses consistent with their conservation;
b) The positive contribution that conservation of heritage assets can make to sustainable communities including their economic vitality; and
c) The desirability of new development making a positive contribution to local character and distinctiveness.

- 9.80. Policies DM11 and DM12 of the Site Allocations and Development Management Polices (SADMP) Development Plan Document seek to protect and enhance the historic environment and heritage assets. Policy DM11 states that the Borough Council will protect, conserve and enhance the historic environment throughout the borough. All development proposals affecting the significance of heritage assets and their setting will be assessed in accordance with Policy DM11 and will require justification as set out in this policy. Policy DM12 requires all development proposals to accord with Policy DM10: Development and Design. Policy DM12 also states that all proposals for development affecting the setting of listed buildings will only be permitted where it is demonstrated that the proposals are compatible with the significance of the building and its setting.
- 9.81. The Conservation Officer does not object to the proposal on heritage grounds and agrees with the conclusions of the Heritage Statement submitted with the application. The only designated heritage asset that has the potential to be affected by the proposal would be the Church of St James (Grade II listed building) due to its visibility within the surrounding landscape, however, due to the intervening distance, the application site forms a very small part of the setting to the church only, and it is a neutral element that makes no contribution to the building's significance. Therefore, the proposed development within the site will not impact on the significance of this listed building and the proposal will comply with Policies DM11 and DM12 of the SADMP DPD, Section 16 of the NPPF and Section 66 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

## S106 Heads of Terms

9.82. Policy DM3 of the adopted SADMP requires development to contribute towards the provision and maintenance of necessary infrastructure to mitigate the impact of additional development on community services and facilities. Policy 19 of the Core Strategy identifies standards for play and open space within the borough. Developments should accord with the policy and provide acceptable open space within the development, or if that is not possible contribute towards the provision and maintenance of open space off site. The Open Space and Recreation Study 2016 updates these standards and also identifies the costs for off-site and on-site contributions.

- 9.83. The request for any planning obligations (infrastructure contributions) must be considered alongside the requirement contained within the Community Infrastructure Levy Regulations 2010 (CIL). The CIL Regulations and paragraph 57 of the NPPF state that planning obligations must only be sought where they meet all of the following tests:
  - A) Necessary to make the development acceptable in planning terms;
  - B) Directly related to the development; and
  - C) Fairly and reasonably related in scale and kind to the development.
- 9.84. The contributions being sought for this proposed development are detailed below:
  - HBBC S106 (Open Space Contributions) covering the following:
    - Off site POS outdoor sports contribution: £83,057.28
    - Off site POS outdoor sports maintenance: £39,463.68
    - On site POS Children's Equipped Play Space provision: £156,532.57
    - Country Park totalling 4.95 hectares to be maintained by a management company
  - HBBC Affordable Housing (40% 25% to be First Homes, and the remainder split 75% social/affordable rent and 25% intermediate tenure)
    - 24 homes for First Homes
    - 54 homes for affordable rent
    - 18 homes for shared ownership
    - 10% of any affordable rented homes to be for 1 bedroomed 2 person properties, either quarter houses or flats without communal areas, with the remainder of the mix being for 2 bed 4 person and 3 bed 5 person houses, with a greater delivery of 2 bedroomed houses. All properties should meet Nationally Described Space Standards where possible. A cascade should be included in the section 106 legal agreement to require the affordable rented housing to be offered in the first instance to people with a local connection to Newbold Verdon, and in the absence of applicants with a local connection, to people with a connection to the Borough.
  - NHS West Leicestershire CCG (£185,081.60 health contribution sought toward Newbold Verdon Medical Practice)
  - A Local Employment and Training Strategy
  - Monitoring Fees (£558 per obligation)
  - Council's Legal Fees
  - LCC Planning Obligations Team (£1,167,235.92) split as follows:
    - Libraries Newbold Verdon Library £7,217.25
    - Waste Barwell RHWS £11,837.67
    - Early Years Education Newbold Verdon Primary School £192,646.22
    - Primary Education No contribution sought
    - Secondary Education (11-16) Bosworth Academy = £713,484.79
    - Post 16 Education Bosworth Academy = £152,432.05
    - SEND Education Dorothy Goodman School Hinckley = £134,911.75
    - STARS for (Sustainable Travel Accreditation and Recognition Scheme) monitoring fee of £6,000.
    - Six month bus passes, two per dwelling (two application forms to be included in Travel Packs and funded by the developer); to encourage new residents to use bus services, to establish changes in travel behaviour from first occupation and promote usage of sustainable travel modes other than the car (can be supplied through LCC at an average of £360.00 per pass).

- Travel Packs, one per dwelling; to inform new residents from first occupation what sustainable travel choices are in the surrounding area (can be supplied by LCC at £52.85 per pack).
  - Police requests totalling £89,400.00 and split as follows:
    - Start Up Personal equipment for staff £19,000
    - Police Vehicles and Charging Points £40,000
    - CCTV and Identification Technology £5,000
    - Crime Reduction Equipment £5,000
    - Infrastructure Support £20,400
- 9.85. All of the above contributions and requests are considered to meet the three tests, and will therefore form part of a Section 106 legal agreement should Members be minded to approve the application.

#### Planning Balance

- 9.86. Section 38(6) of the Planning and Compulsory Purchase Act 2004 and S70(2) of the Town and Country Planning Act 1990 require that applications for planning permission must be determined in accordance with the development plan unless material considerations indicate otherwise.
- 9.87. The Council cannot demonstrate a 5-year housing land supply and the housing policies in the adopted Core Strategy and the housing policies of the adopted SADMP are considered to be out of date as they focused on delivery of a lower housing requirement than is now required. Therefore, the 'tilted' balance in paragraph 11(d) of the NPPF applies and planning permission should be granted unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole.
- 9.88. This site has been accepted through the draft allocation for 221 dwellings at the first Regulation 19 stage of the Local Plan 2020-2041 (ref LPR38). Newbold Verdon is a Key Rural Centre (stand alone), and therefore has a reasonable provision of services/infrastructure to support the development of which it provides to the settlement and the wider, rural hinterland.
- 9.89. The provision of up to 239 dwellings (40% of which to be affordable units) is considered to be a significant social and community benefit of the proposal and weighs heavily in favour of the scheme.
- 9.90. The Country Park is considered to be a significant environmental benefit of the scheme and will provide ecological enhancements for the site.
- 9.91. Whilst the scheme does not fully comply with Policy DM4 of the SADMP, the impact on landscape and visual amenity has been assessed and is considered to be moderate to minor for this development. Given the provision of a Country Park and the provision of much-needed housing, particularly 40% affordable housing, these factors are considered to outweigh the moderate to minor landscape impacts identified. The scheme is therefore deemed to be acceptable subject to conditions and also the requirements and financial contributions as part of a signed Section 106 Legal Agreement.

# 10. Equality implications

10.1. Section 149 of the Equality Act 2010 created the public sector equality duty. Section 149 states:-

A public authority must, in the exercise of its functions, have due regard to the need to:

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 10.2. Officers have taken this into account and given due regard to this statutory duty in the consideration of this application.
- 10.3. There are no known equality implications arising directly from this development.
- 10.4. The decision has been taken having regard to all relevant planning legislation, regulations, guidance, circulars and Council policies, including General Data Protection Regulations (2018) and The Human Rights Act (1998) (HRA 1998) which makes it unlawful for the Council to act incompatibly with Convention rights, specifically Article 6 (right to a fair hearing); Article 8 (right to respect for private and family life); Article 1 of the First Protocol (protection of property) and Article 14 (prohibition of discrimination).

## 11. Recommendation

## 11.1. Grant planning permission subject to:

- The completion within 3 months of this resolution a S106 agreement to secure the following obligations:
  - Off site POS outdoor sports contribution: £83,057.28
  - Off site POS outdoor sports maintenance: £39,463.68
  - On site POS Children's Equipped Play Space provision: £156,532.57
  - A Country Park totalling 4.95 hectares to be maintained by a management company

HBBC Affordable Housing (40% - 25% to be First Homes, and the remainder split 75% social/affordable rent and 25% intermediate tenure)

- 24 homes for First Homes
- 54 homes for affordable rent
- 18 homes for shared ownership

10% of any affordable rented homes to be for 1 bedroomed 2 person properties, either quarter houses or flats without communal areas, with the remainder of the mix being for 2 bed 4 person and 3 bed 5 person houses, with a greater delivery of 2 bedroomed houses. All properties should meet Nationally Described Space Standards where possible. A cascade should be included in the section 106 legal agreement to require the affordable rented housing to be offered in the first instance to people with a local connection to Newbold Verdon, and in the absence of applicants with a local connection, to people with a connection to the Borough.

- NHS West Leicestershire CCG (£185,081.60 health contribution sought toward Newbold Verdon Medical Practice)
- Council's Monitoring Fees £558 per obligation
- Council's Legal fees

• A Local Employment and Training Strategy

LCC Planning Obligations Team request split as follows:

- Libraries Newbold Verdon Library = £7,217.25
- Waste Barwell RHWS = £11,837.67
- Early Years Education Newbold Verdon Primary School £192,646.22
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- STARS for (Sustainable Travel Accreditation and Recognition Scheme) monitoring fee of £6,000.
- Six month bus passes, two per dwelling (two application forms to be included in Travel Packs and funded by the developer); to encourage new residents to use bus services, to establish changes in travel behaviour from first occupation and promote usage of sustainable travel modes other than the car (can be supplied through LCC at an average of £360.00 per pass).
- Travel Packs, one per dwelling; to inform new residents from first occupation what sustainable travel choices are in the surrounding area (can be supplied by LCC at £52.85 per pack).

Police financial requests totalling £89,400 and split as follows:

- Start Up Personal equipment for staff £19,000
- Police Vehicles and Charging Points £40,000
- CCTV and Identification Technology £5,000
- Crime Reduction Equipment £5,000
- Infrastructure Support £20,400
- Planning conditions outlined at the end of this report.
- 11.2. That the Planning Manager be given powers to determine the final detail of planning conditions.
- 11.3. That the Planning Manager be given delegated powers to finalise the terms of the S106 agreement including trigger points and claw-back periods.

### 12. Conditions and Reasons

1. Application for the approval of reserved matters relating to the dwellings shall be made within 18 months from the date of this permission and the development shall be begun not later than one year from the date of approval of the last of the reserved matters to be approved.

**Reason:** To comply with the requirements of Section 92 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

- 2. No development shall be commenced until plans and particulars of "the reserved matters" referred to in the above conditions relating to the:
  - a) Appearance of the development including the aspects of a building or place that determine the visual impression it makes, including proposed materials and finishes
  - b) Landscaping of the site including treatment of private and public space to enhance or protect the site's amenity through hard

(boundary treatments) and soft measures and details of boundary planting to reinforce the existing landscaping at the site edges

- c) Layout of the site including the location of electric vehicle charging points, the way in which buildings, routes and open spaces are provided and the relationship of these buildings and spaces outside the development. This should include a design statement that sets out how consideration has been given to densities that are appropriate to the hierarchy of streets.
- d) Scale of each building proposed in relation to its surroundings have been submitted to and approved, in writing, by the Local Planning Authority.

The development shall be carried out in accordance with the approved details.

**Reason:** To ensure a satisfactory form of development in accordance with Policies DM1 and DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

3. Any reserved matters application shall be accompanied by a scheme which details the proposed housing mix for the development which should be in accordance with the Council's adopted Development Plan and the housing needs of the area. The development shall then be completed in accordance with the approved details.

**Reason:** To ensure an appropriate housing mix to meet the housing needs of the locality is provided in accordance with Policy 16 of the Core Strategy 2009.

4. The development hereby permitted shall not be carried out otherwise than general accordance with the submitted application details, as follows:

Site Location Plan drawing ref n1741 001 received 15 March 2022 Parameter Plan drawing ref n1741 004 Rev D received 18 April 2023

Where the above plans and documents include proposed mitigation measures, these shall be implemented in accordance with the approved details, unless otherwise dealt with by conditions to follow.

**Reason:** To ensure a satisfactory form of development in accordance with Policies DM1 and DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

5. The development hereby permitted shall be implemented in general accordance with the illustrative masterplan Drg No n1741 06 Rev C received 10/08/2022 and the LVIA recommendations set out within the Landscape Visual Impact Assessment dated December 2023.

**Reason:** To ensure a satisfactory form of development in accordance with Policies DM1 and DM10 of the Site Allocations and Development Management Policies Development Plan Document (2016).

6. Any reserved matters application relating to scale or layout shall be accompanied by full details of the finished levels, above ordnance datum, of the ground floors of the proposed buildings in relation to existing ground

levels. The details shall be provided in the form of site plans showing sections across the site at regular intervals with the finished floor levels of all proposed buildings and adjoining buildings. The development shall be carried out in accordance with the approved levels.

**Reason:** To ensure that a satisfactory relationship is achieved between buildings in accordance with Policy DM10 of the Site Allocations and Development Management Policies DPD.

7. No development shall commence until representative samples of the types and colours of materials to be used on the external elevations of the proposed dwellings and garages have been deposited with and approved in writing by the local planning authority, and the scheme shall be implemented in accordance with those approved materials.

**Reason:** To ensure that the development has a satisfactory external appearance to accord with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document 2016.

8. Notwithstanding the recommendations within the Phase 1 Ground Condition Assessment no development approved by this permission shall be commenced until a scheme for the investigation of any potential land contamination on the site has been submitted to and agreed in writing by the local planning authority which shall include details of how any contamination shall be dealt with. The approved scheme shall be implemented in accordance with the agreed details and any remediation works so approved shall be carried out prior to the site first being occupied.

**Reason:** To ensure that risks from land contamination to future users of the site are minimised thus ensuring that the land is fit for purpose and to accord with Policy DM7 of the SADMP 2016.

9. If during development, contamination not previously identified is found to be present at the site, no further development shall take place until an addendum to the scheme for the investigation of all potential land contamination and implementation is submitted to and approved in writing by the Local Planning Authority which shall include details of how the unsuspected contamination shall be dealt with. Any remediation works so approved shall be carried out in accordance with the agreed implementation period.

**Reason:** To ensure that risks from land contamination to future users of the site are minimised thus ensuring that the land is fit for purpose and to accord with Policy DM7 of the SADMP 2016.

10. Development shall not commence until details of all trees, shrubs and hedges to be retained, including any trees located outside but adjacent to the site boundary, together with the means of protecting them from damage during the carrying out of the development have been submitted to and approved in writing by the local planning authority. The approved means of protection shall be installed prior to the commencement of development and shall remain in place until after the completion of the development.

**Reason:** Whilst landscaping is a reserved matter, a condition is necessary at this stage to ensure that the existing landscaping on the site is protected in accordance with DM4 and DM10 of the Site Allocations and Development Management Policies DPD.

11. During the construction period, none of the trees or hedges indicated to be retained shall be cut down, uprooted or destroyed, nor shall be topped or lopped other than in accordance with the approved plans, without the written approval of the Local Planning Authority. If any of the trees or hedges to be retained are removed, uprooted or destroyed or dies, a replacement shall be planted at the same place and that tree or hedge shall be of such size and species, and shall be planted at such time, as may be specified in writing by the Local Planning Authority.

**Reason:** To ensure that the existing trees on the site are retained and protected in accordance with Policy DM6 of the Site Allocations and Development Management Policies Development Plan Document (2016)

12. As part of the Reserved Matters submission a Biodiversity Net Gain Plan (the Plan) shall be submitted to and approved in writing by the Local Planning Authority. The Plan shall be based on the Biodiversity Net Gain metric spreadsheet completed by Ramm Sanderson (12/04/2022) and shall provide a net gain on the reported baseline habitat loss. The Plan shall include the following details:

A) Location plan of the areas to be used for Biodiversity Net Gain;

B) Description of existing habitats on site;

C) Description of planned habitat creation/enhancement, including species to be planted/sown;

D) Timetable for implementation of habitat creation/enhancement;

E) Habitat management and monitoring plan including timetable for management routines and reviews, and strategy for any remedial measures, if and when required;

F) Mechanism for securing the implementation of the biodiversity offsetting and its maintenance/management for a period of 30 years in accordance with details approved in the Plan.

G) Number and location of bat and bird boxes to be provided across the site

The Plan shall be supported by an up to-date Biodiversity Net Gain metric calculation using the latest DEFRA version of the metric. The Plan shall be implemented in accordance with the approved details.

**Reason:** To enhance the ecological value of the proposed development in accordance with Policy DM6 of the Site Allocations and Development Management Policies DPD.

13. No trees and shrubs shall be removed on site during the bird nesting season (1st March - 31st July inclusive).

**Reason:** To ensure the development does not have a detrimental impact upon nesting birds in accordance with DM6 of the Site Allocations and Development Management Policies. 14. Development shall not begin until a scheme for protecting the proposed dwellings from noise from the Windmill Inn Public House and Road noise has been submitted to and approved by the Local Planning Authority. All works which form part of the scheme shall be completed before any of the permitted dwellings are first occupied.

**Reason:** To ensure the protection of neighbouring residential amenity to accord with Policies DM7 and DM17 of the SADMP.

15. No development shall commence on site until a Construction Environmental Management Plan has been submitted to and approved in writing by the local planning authority and the approved details shall then remain in force throughout the construction period. The plan shall detail how, during the site preparation and construction phase of the development, the impact on existing and proposed residential premises and the environment shall be prevented or mitigated from dust, odour, noise, smoke, light and land contamination. The plan shall detail how such controls will be monitored and a procedure for the investigation of complaints. If piled foundations are to be used vibration must be included in the CEMP details. Site preparation and construction work shall be limited to between 0730 to 1800 Monday to Friday and 0800 to 1300 on Saturdays. There shall be no working on Sundays and Bank Holidays.

**Reason:** To ensure the protection of neighbouring residential amenity during construction to accord with Policies DM7 and DM17 of the SADMP.

16. No development shall commence on the site until such time as a construction traffic management plan, including as a minimum details of the routing of construction traffic, wheel cleansing facilities, vehicle parking facilities and a timetable for their provision, has been submitted to and approved in writing by the local planning authority. The construction of the development shall thereafter be carried out in accordance with the approved details and timetable.

**Reason:** To reduce the possibility of deleterious material (mud, stones etc) being deposited in the highway and becoming a hazard for road users, and lead to on-street parking problems in the area in accordance with Policy DM17 of the Site Allocations and Development Management Policies DPD.

17. Prior to the commencement of development details of external lighting shall be submitted to and approved in writing by the Local Planning Authority. This information shall include a layout plan with beam orientation and a schedule of equipment proposed in the design (luminaire type, mounting height, aiming angles and luminaire profiles). The lighting shall be installed, maintained and operated in accordance with the approved details unless the Local Planning Authority gives its written consent to the variation.

Reason: To protect the appearance of the area, the environment and local residents from nuisance from artificial light in accordance with Policies DM7 and DM10 of the Site Allocations and Development Management Policies Development Plan Document (2016).

18. Prior to the occupation of any of the dwellings on site, full fibre broadband connection shall be made available and ready for use.

**Reason:** To ensure the provision of a high quality and reliable communications infrastructure network to serve the development to accord with paragraph 112 of the NPPF (2021).

19. No development shall commence on site until a scheme that makes provision for waste and recycling storage and collection across the site has been submitted in writing to and approved in writing by the Local Planning Authority. The details should address accessibility to storage facilities and adequate collection point space at the adopted highway boundary. The approved scheme shall be implemented in accordance with the agreed details.

**Reason:** To ensure the bin storage on site is not detrimental to the street scene and overall design of the scheme in accordance with Policy DM10 of the adopted Site Allocations and Development Management Policies Development Plan Document (2016).

20. Prior to the commencement of development a scheme for the installation of electric vehicle charging points will be submitted to and approved in writing by the local planning authority. The scheme shall identify the number of units to benefit from electric charging points, together with full detail of the location and fitting of the units.

**Reason:** To ensure that the proposals meet the requirements of Policy DM10 (g) of the Site Allocations and Development Management Policies DPD (2016) and Paragraph 112 (e) of the National Planning Policy Framework.

21. No development shall commence on site until a scheme that makes provision for the secure storage of cycles for each dwelling has been submitted in writing to and approved in writing by the Local Planning Authority. The approved scheme shall be implemented in accordance with the agreed details.

**Reason:** In the interests of promoting a modal shift in transport movements and in accordance with the National Planning Policy Framework (2021).

22. No development approved by this planning permission shall take place until such time as a surface water drainage scheme has been submitted to, and approved in writing by the Local Planning Authority. The development must be carried out in accordance with these approved details and completed prior to first occupation.

**Reason:** To prevent flooding by ensuring the satisfactory storage and disposal of surface water from the site.

23. No development approved by this planning permission shall take place until such time as details in relation to the management of surface water on site during construction of the development has been submitted to, and approved in writing by the Local Planning Authority. The construction of the development must be carried out in accordance with these approved details.

**Reason:** To prevent an increase in flood risk, maintain the existing surface water runoff quality, and to prevent damage to the final surface water management systems though the entire development construction phase.

24. No occupation of the development approved by this planning permission shall take place until such time as details in relation to the long-term maintenance of the surface water drainage system within the development have been submitted to and approved in writing by the Local Planning Authority. The surface water drainage system shall then be maintained in accordance with these approved details in perpetuity.

**Reason:** To establish a suitable maintenance regime that may be monitored over time; that will ensure the long-term performance, both in terms of flood risk and water quality, of the surface water drainage system (including sustainable drainage systems) within the proposed development.

25. No development approved by this planning permission shall take place until such time as infiltration testing has been carried out (or suitable evidence to preclude testing) to confirm or otherwise, the suitability of the site for the use of infiltration as a drainage element, has been submitted to and approved in writing by the Local Planning Authority.

**Reason:** To demonstrate that the site is suitable (or otherwise) for the use of infiltration techniques as part of the drainage strategy.

- 26. No demolition/development shall take place/commence until a written scheme of investigation (WSI) has been submitted to and approved by the local planning authority in writing. For land that is included within the WSI, no demolition/development shall take place other than in accordance with the agreed WSI, which shall include the statement of significance and research objectives, and
  - The programme and methodology of site investigation and recording and the nomination of a competent person(s) or organisation to undertake the agreed works
  - The programme for post-investigation assessment and subsequent analysis, publication & dissemination and deposition of resulting material. This part of the condition shall not be discharged until these elements have been fulfilled in accordance with the programme set out in the WSI.

**Reason:** To allow proper investigation and recording of the site, which is potentially of archaeological and historic significance in accordance with Policies DM11, DM12 and DM13 of the adopted Site Allocations Development Management Policies Development Plan Document (2016) and the requirements of the NPPF.

27. No part of the development hereby permitted shall be occupied until such time as the access arrangements shown on Hub drawing number T20517.001 Rev C have been implemented in full.

**Reason:** To ensure that vehicles entering and leaving the site may pass each other clear of the highway, in a slow and controlled manner, in accordance with Policy DM17 of the Site Allocations and Development Management Policies DPD 2016 and the National Planning Policy Framework (2021).

28. No part of the development hereby permitted shall be occupied until such time as vehicular visibility splays of 2.4m x 160m have been provided at the site access. These shall thereafter be permanently maintained with nothing within those splays higher than 0.6 metres above the level of the adjacent footway/verge/highway.

**Reason:** To afford adequate visibility at the access to cater for the expected volume of traffic joining the existing highway network, in accordance with Policy DM17 of the Site Allocations and Development Management Policies DPD 2016 and the National Planning Policy Framework (2021).

29. No part of the development hereby permitted shall be occupied until such time as site drainage details have been provided to and approved in writing by the Local Planning Authority. Thereafter surface water shall not drain into the Public Highway and thereafter shall be so maintained.

**Reason:** To reduce the possibility of surface water from the site being deposited in the highway causing dangers to road users in accordance with the National Planning Policy Framework (2021).

30. Prior to first occupation of the development, a Travel Plan comprising immediate, continuing, and long-term measures to promote and prioritise alternatives to private vehicular use, which shall include clear objectives and modal share targets, together with a time-bound programme of implementation, monitoring, regular review, and interventions (in the event of a failure to meet modal share targets) shall be submitted to and approved in writing by the Local Planning Authority. The approved Travel Plan shall be implemented, monitored, and reviewed in accordance with the agreed Travel Plan measures and targets to the satisfaction of the Local Planning Authority.

**Reason:** In order to deliver sustainable transport objectives including a reduction in private vehicular journeys and the increased use of public transport, walking, wheeling, and cycling in accordance with paragraphs 112 and 113 of the National Planning Policy Framework (NPPF).

31. No above ground works shall be carried out until details of the cycle parking has been submitted to and approved in writing by the Local Planning Authority. The quantum of cycle parking provision shall accord with the guidance in LTN 1/20 on Cycle Infrastructure Design unless local cycle parking standards are greater. The development or any phase of the development shall not be occupied until the cycle parking has been constructed and completed in accordance with the approved details and shall thereafter be kept free of obstruction and permanently available for the parking of cycles only.

**Reason:** To comply with the guidance in LTN 1/20 on Cycle Infrastructure Design as a minimum and in accordance with paragraph 112 of the National Planning Policy Framework (NPPF).

## 12.1. Notes to applicant

- 1. Severn Trent Water advise that although our statutory sewer records do not show any public sewers within the area you have specified, there may be sewers that have been recently adopted under, The Transfer Of Sewer Regulations 2011. Public sewers have statutory protection and may not be built close to, directly over or be diverted without consent and you are advised to contact Severn Trent Water to discuss your proposals. Severn Trent will seek to assist you obtaining a solution which protects both the public sewer and the building.
- 2. Planning Permission does not give you approval to work on the public highway. Therefore, prior to carrying out any works on the public highway you must ensure all necessary licences/permits/agreements are in place. For further information, please telephone 0116 305 0001. It is an offence under Section 148 and Section 151 of the Highways Act 1980 to deposit mud on the public highway and therefore you should take every effort to prevent this occurring.
- 3. To erect temporary directional signage you must seek prior approval from the Local Highway Authority in the first instance (telephone 0116 305 0001).
- 4. All proposed off site highway works, and internal road layouts shall be designed in accordance with Leicestershire County Council's latest design guidance, as Local Highway Authority. For further information please refer to the Leicestershire Highway Design Guide which is available at https://resources.leicestershire.gov.uk/lhdg
- 5. The scheme shall include the utilisation of holding sustainable drainage techniques with the incorporation of sufficient treatment trains to maintain or improve the existing water quality; the limitation of surface water run-off to equivalent greenfield rates; the ability to accommodate surface water run-off on-site up to the critical 1 in 100 year return period event plus an appropriate allowance for climate change, based upon the submission of drainage calculations.

Full details for the drainage proposal should be supplied including, but not limited to; construction details, cross sections, long sections, headwall details, pipe protection details (e.g. trash screens), and full modelled scenarios for the 1 in 1 year, 1 in 30 year and 1 in 100 year plus climate change storm events.

Details should demonstrate how surface water will be managed on site to prevent an increase in flood risk during the various construction stages of development from initial site works through to completion. This shall include temporary attenuation, additional treatment, controls, maintenance and protection. Details regarding the protection of any proposed infiltration areas should also be provided. Details of the surface water Maintenance Plan should include for routine maintenance, remedial actions and monitoring of the separate elements of the surface water drainage system that will not be adopted by a third party and will remain outside of individual householder ownership.

The results of infiltration testing should conform to BRE Digest 365 Soakaway Design. The LLFA would accept the proposal of an alternative drainage strategy that could be used should infiltration results support an alternative approach.

# PLANNING APPEAL PROGRESS REPORT - Week ending: 01.03.24

WR – WRITTEN PRESENTATIONS

HAS – HOUSEHOLDER APPEAL

IN – INFORMAL HEARING

PI – PUBLIC INQUIRY

	File Ref	Case Officer	Application No	Туре	Appellant	Development	Appeal Status	Process Dates
	23/23/000011/ENF	CZ	22/00199/UNBLDS (PINS: 3317487, 3312970 3311456 linked number)	PI	Mr S Chaudry	Land North of Lindley Wood Fenn lanes Fenny Drayton (APP/K2420/C/23/3317485 - appeal against Enforcement Notice with regard to the construction of a wall APP/K2420/W/22/3312970 - appeal against refusal of planning permission for retention of the fence subject of this enforcement notice appeal)	Start Date Inquiry letter Inquiry	20.03.23 04.03.24 <mark>26.03.24</mark> 3 days
Fage	22/00028/CLD	CZ	22/00804/CLE (PINS: 3311456)	PI	Mr S Chaudry MAC Developments & Construction Ltd	Land South of Lindley Wood Fenn Lane (Use of land for commercial storage of plant, machinery, and skips)	Inquiry	<mark>26.03.24</mark> 3 days
10.6	23/00008/PP N	CZ	22/00725/FUL (PINS:3312970)	PI	Mr S Chaudry MAC Developments & Construction Ltd	Land South of Lindley Wood Fenn Lane (Proposed erection of palisade fencing)	Inquiry	<mark>26.03.24</mark> 3 days
	23/00039/PP	SA TH	23/00061/OUT (PINS: 3332401)	PI	Jelson Homes	Land Adjacent to Lockey Farm Hunts Lane Desford (Residential development of up to 100 dwellings with associated public open space and infrastructure (All matters reserved except for access)	Start Date Inquiry Decision	09.11.23 05.03.24 19.04.24

	24/00001/PP	LA	22/00277/OUT PINS: 3331081)	Η	Marrons Planning	Land at Brascote Lane Newbold Verdon (Outline planning application for construction of up to 239 dwellings with associated landscaping, open space, drainage infrastructure and associated works (all matters reserved except access from Brascote Lane).	Start Date Statement of Case Hearing	02.02.24 08.03.24 23.04.24 2 Days
Рас	J	SJ	23/00443/FUL (Pins:3333787)	WR	Ms M Hall	22 Oaks Drive Newbold Verdon (Construction of new one bedroom bungalow with new dropped kerbs to form new footpath crossing)	Awaiting Start Date	27.11.23
Page 58		CZ	23/00013/UNHOUS (PINS: 3336333)	WR	Mr B Watson	1 Sherborne Road Burbage (Timber structure on side elevation fronting a highway)	Awaiting Start Date	04.01.24
		AJ	23/00767/FUL (Pins: 3336777)	WR	A T Contracting and Plant Hire	Barrow Hill Quarry Mill Lane, Earl Shilton (Erection of 36 residential holiday lodges and a management building with associated vehicular accesses, parking, surface water balancing and landscaping (revised scheme of application reference 21/01390/FUL)	Awaiting Start Date	12.01.24
		MJ	23/00508/FUL (PINS: 3337087)	IH	Statue Homes Ltd	Kyngs Golf and Country Club Station Road Market Bosworth (Erection of 9 single storey holiday lodges with vehicle parking and associated works)	Awaiting Start Date	17.01.24

		CZ	22/00121/UNBLDS (PINS: 3337207)	PI	MRS Jackie Carrino	39 Wykin Road, Hinckley (breach of planning control)	Awaiting Start Date	19.01.24
		DS	23/00455/FUL PINS: 3337582	IH	Daemon Johnson	Land South East of Dawsons Lane Barwell Leicestershire LE9 8BE Change of Use of Land for Dog Day Care facility and associated fence	Awaiting Start Date	05.02.24
		SA	23/01047/FUL PINS: 3339777	WR	Mr Scott Wheatley	5A Dragon Lane Newbold Verdon LE9 9NG (Change of use from residential dwelling (C3) to a 10-bedroom HMO (Sui- Generis))	Awaiting Start Date	29.02.24
Page 59	23/000018/PP	SA	23/00020/CLE (PINS:3320892)	WR	ET Planning	6 Kingfisher Way Sheepy Parva (Use of land as incidental residential garden and commencement of construction of an outbuilding (within the curtilage of the dwellinghouse).	Awaiting Decision	
	23/00010/PP	CZ	22/00194/UNBLDS (PINS: 3317485)	WR	Mr S Chaudry	Land North of Lindley Wood Fenn lanes Fenny Drayton (APP/K2420/W/22/3312970 - appeal against refusal of planning permission for retention of a fence.)	Awaiting Decision	
	23/00033/CLD	SJ	22/01121/CLE (PINS: 3330026)	WR	Lindley Hall Farms Ltd	Wide View Fenn Lane, Fenny Drayton. (Use of land for storage of agricultural machinery, vehicles, and materials)	Awaiting Decision	

	23/00040/PP	SA	23/00356/FUL (PINS:3327765)	WR	Mr and Mrs Wykes	Barncroft Dadlington Lane Stapleton (Replacement stable block)	Awaiting Decision	
	23/00032/PP	MJ	22/01037/OUT (PINS: 3329171)	PI	Jelson Homes	Land Opposite and South of the Pumping Station, Aston Flamville Road, Burbage (Residential development of up to 343 dwellings (Class C3), including provision of public open space, associated infrastructure and all matters reserved except access.)	Decision Due Adjournment	23.02.24 15-17 May
Hage bu	23/00041/PP	TH	22/01233/FUL (PINS: 3328482)	WR	Mrs Amy Lawson- Gill	Houghton House Sibson (Demolition of existing outbuildings on the site, complete the refurbishment and extension of a Grade II listed residential property, erect three new residential properties within the curtilage and associated external landscape works.)	Awaiting Decision	
	23/00022/PP	ТН	21/01305/FUL (PINS:3320919)	Η	AR Cartwright Ltd	Chapel Fields Livery Stables Chapel Lane Witherley (The construction of five detached dwellings, with associated garages, parking provision, access and Landscaping)	Awaiting Decision	
		SI	22/00056/HEDGE PINS: APP/HH/2140	WR	Hayley Merrick	Sheepy Lodge, Twycross Road, Sheepy Magna (High Hedge Complaint)	Awaiting Decision	

# **Decisions Received**

23/00038/FTPP	SS	23/00422/HOU (PINS: 3330070)	HAS	Mr S Muscutt	132 Stanley Road Hinckley (Single story rear extension)	Dismissed	03.01.24
23/00036/PP	MJ	22/00065/FUL (PINS:3326394)	WR	Neptune Planning	Watling Inn 291 Watling Street (Construction of new two-storey hotel block to rear of existing hotel, consisting of an additional 24no.rooms with associated parking area)	Allowed	16.01.24
D23/00026/PP age 61	AJ	22/00318/OUT (PINS:3323113)	IH	Richborough Estates and Mr & Mrs Adcock	Land east of Stoke Road and north of Normandy Way (A47) Hinckley (Outline planning application for the erection of up to 475 dwellings, including public open space, land reserved for a primary school together with future expansion land (Use Class F1(a)), drainage, landscaping and associated infrastructure.)	Allowed	18.01.24
23/00037/PP	SA	22/01203/FUL (PINS: 3326415)	WR	Mr A Smith	2a Clarendon Road Hinckley (Demolition of existing extension and the erection of a new single storey rear extension. Including a replacement roof - raising the ridge height by approx.800mm - and 1no. large dormer window to the rear. Increasing the HMO capacity from 4no. to 8no. (Sui Generis)	Dismissed	05.02.24
23/00042/FTPP	RW	23/00633/HOU (PINS: 3333531)	HAS	Mr & Mrs Anderson	9 Boyslade Road Burbage (Demolition of existing single storey garage and the erection of a larger single storey garage and a 2-storey extension to	Allowed	07.02.24

					the existing dwelling at the rear and side of the existing dwelling.)		
23/00035/PP	TH	21/01295/OUT (PINS:3330774)	PI	Mr Gladman and Bletsoe Gladman and Bletsoe	Land off Desford Lane Ratby (Outline planning application for the erection of up to 225 dwellings (including 40% affordable housing) with public open space, landscaping and sustainable drainage system (SuDS) and a vehicular access point. All matters reserved except for means of access)	Allowed	28.02.24